CAZON EAB -HZG

EA-87-02



## ENVIRONMENTAL ASSESSMENT BOARD

VOLUME:

371

DATE:

Tuesday, April 21, 1992

BEFORE:

A. KOVEN

Chairman

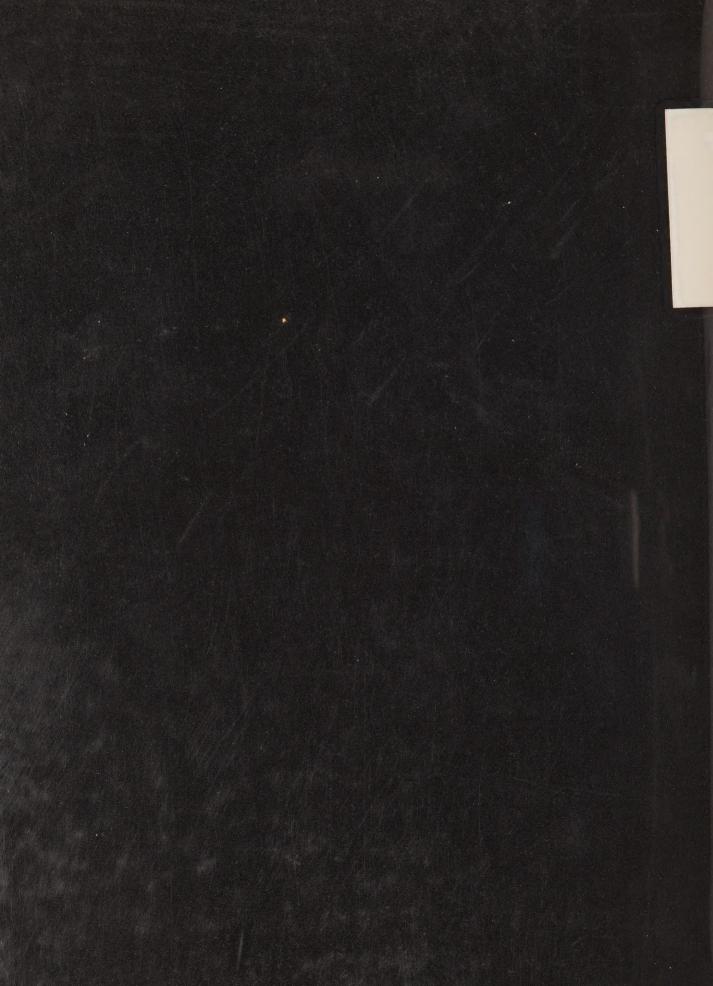
E. MARTEL

Member

FOR HEARING UPDATES CALL (COLLECT CALLS ACCEPTED) (416)963-1249



(416) 482-3277



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HEARING ON THE PROPOSAL BY THE MINISTRY OF NATURAL RESOURCES FOR A CLASS ENVIRONMENTAL ASSESSMENT FOR TIMBER MANAGEMENT ON CROWN LANDS IN ONTARIO

IN THE MATTER of the Environmental Assessment Act, R.S.O. 1980, c.140;

- and -

IN THE MATTER of the Class Environmental Assessment for Timber Management on Crown Lands in Ontario;

- and -

IN THE MATTER of a Notice by The Honourable Jim Bradley, Minister of the Environment, requiring the Environmental Assessment Board to hold a hearing with respect to a Class Environmental Assessment (No. NR-AA-30) of an undertaking by the Ministry of Natural Resources for the activity of Timber Management on Crown Lands in Ontario.

Hearing held at the offices of the Ontario Highway Transport Board, 10th Floor, 151 Bloor Street West, Toronto, Ontario, on Tuesday, April 21, 1992, commencing at 12:30 p.m.

VOLUME 371

#### BEFORE:

MRS. ANNE KOVEN MR. ELIE MARTEL

Chairman Member

### APPEARANCES

MS.	V. FREIDIN, Q.C. C. BLASTORAH K. MURPHY	,	MINISTRY OF NATURAL RESOURCES
MS.	B. CAMPBELL J. SEABORN N. GILLESPIE	)	MINISTRY OF ENVIRONMENT
MR. MS. MR.	R. TUER, Q.C. R. COSMAN E. CRONK P.R. CASSIDY D. HUNT	) ) ) )	ONTARIO FOREST INDUSTRY ASSOCIATION and ONTARIO LUMBER MANUFACTURERS' ASSOCIATION
MR.	R. BERAM		ENVIRONMENTAL ASSESSMENT BOARD
DR.	J.E. HANNA T. QUINNEY D. O'LEARY	)	ONTARIO FEDERATION OF ANGLERS & HUNTERS
	D. HUNTER M. BAEDER	)	NISHNAWBE-ASKI NATION and WINDIGO TRIBAL COUNCIL
	M. SWENARCHUK R. LINDGREN	)	FORESTS FOR TOMORROW
	D. COLBORNE G. KAKEWAY	)	GRAND COUNCIL TREATY #3
MR.	J. IRWIN		ONTARIO METIS & ABORIGINAL ASSOCIATION
MS.	M. HALL		KIMBERLY-CLARK OF CANADA LIMITED and SPRUCE FALLS POWER & PAPER COMPANY

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## APPEARANCES (Cont'd):

MR.	R. COTTON		BOISE CASCADE OF CANADA
	Y. GERVAIS R. BARNES	,	ONTARIO TRAPPERS ASSOCIATION
	P. ZYLBERBERG B. LLOYD	)	NORTHWATCH COALITION
	J.W. ERICKSON, Q.C B. BABCOCK		RED LAKE-EAR FALLS JOINT MUNICIPAL COMMITTEE
	D. SCOTT J.S. TAYLOR	,	NORTHWESTERN ONTARIO ASSOCIATED CHAMBERS OF COMMERCE
MR.	J.W. HARBELL		GREAT LAKES FOREST
MR.	S'.M. MAKUCH		CANADIAN PACIFIC FOREST PRODUCTS LTD.
	D. CURTIS J. EBBS		ONTARIO PROFESSIONAL FORESTERS ASSOCIATION
MR.	D. KING		VENTURE TOURISM ASSOCIATION OF ONTARIO
MR.	H. GRAHAM		CANADIAN INSTITUTE OF FORESTRY (CENTRAL ONTARIO SECTION)
MR.	G.J. KINLIN		DEPARTMENT OF JUSTICE
MR.	S.J. STEPINAC		MINISTRY OF NORTHERN DEVELOPMENT & MINES
MR.	M. COATES		ONTARIO FORESTRY ASSOCIATION
MR.	P. ODORIZZI		BEARDMORE-LAKE NIPIGON WATCHDOG SOCIETY

## APPEARANCES (Cont'd):

MR. R.L. AXFORD CANADIAN ASSOCIATION OF

SINGLE INDUSTRY TOWNS

MR. M.O. EDWARDS FORT FRANCES CHAMBER OF

COMMERCE

MR. P.D. McCUTCHEON GEORGE NIXON

MR. C. BRUNETTA NORTHWESTERN ONTARIO

TOURISM ASSOCIATION



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1	Upon commencing at 12:30 p.m.
2	MADAM CHAIR: Good afternoon. Please be
3	seated.
4	We're here to complete hearing the
5	evidence of Northwatch and the associated groups of the
6	Northshore Tribal Council, the United Chiefs and
7	Councils of Manitoulin and the Union of Ontario
8	Indians, and I understand that counsel will not be here
9	today because of a fog in Sudbury.
0	But, Ms. Lloyd, I understand you'll be
1	taking up the slack, and we will be hearing from three
2	of your witnesses, I understand.
3	MS. LLOYD: We'll be calling five
4	witnesses today.
5	MADAM CHAIR: Five witnesses, all right.
6	Well, we have certainly gone do they have written
7	evidence, all five?
.8	MS. LLOYD: They do, all five.
.9	MADAM CHAIR: All right.
0	MS. LLOYD: Today we will be calling Mr.
1	Southwind, Mr. Esquega, Mr. Teleki, Mr. Dockstater and
2	Mr. Homenuck. It will be four presentations, it's four
13	witness statements.
2.4	Mr. Homenuck and Mr. Dockstater jointly
25	filed witness statements, so four we'll be calling

- witnesses related to four different witness statements 1 which we filed in our set of statements. 2 MADAM CHAIR: All right. Then you will 3 be bringing witness statements No. 19 -- I'm looking at 4 your table of contents. 5 MS. LLOYD: Mm-hmm. 6 MADAM CHAIR: Which numbers will the 7 evidence -- MS. LLOYD: We'll be calling Mr. Esquega 8 is No. 14. 9 MADAM CHAIR: Mm-hmm. 10 MS. LLOYD: Mr. Southwind is in witness 11 statement No. 13, Mr. Teleki is witness statement No. 12 9, Mr. Homenuck and Mr. Dockstater, witness statement 13 No. 19. 14 15 MADAM CHAIR: Okay, good. Well, as you 16 know, the Board has read very carefully their written 17 evidence and getting in front of us what the witnesses 18 wish to say orally is a pretty simple matter, and 19 certainly the witnesses are free to touch on the 20 important points of what they want to say to us. And I 21 don't imagine there will be very much cross-examination 22 from the experience we had last week anyway.
  - MS. LLOYD: Thank you. We'll do our best in that and ask your indulgence when our lack of legal expertise is most obvious. I believe we're going to

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1 begin with --2 ---Discussion off the record 3 MS. LLOYD: We are calling first Mr. Levi 4 Southwind. Levi, would you like to be sworn or affirm 5 your evidence. It means you can swear on the Bible or 6 you can make an oath of affirmation saying that you will --7 8 MR. SOUTHWIND: Affirmation is fine. 9 MADAM CHAIR: All right, thank you, Mr. 10 Southwind. 11 LEVI SOUTHWIND, Affirmed 12 MADAM CHAIR: Thank you, sir. 13 DIRECT EXAMINATION BY MS. LLOYD: 14 Q. Levi, just as a manner of 15 introduction, it says in your witness statement that you are band member of Sagamok Anishinabek and you 16 reside on Sagamok lands with the your wife and daughter 17 and you're owner and operator of Tupnikaning 18 Enterprises; is that correct? 19 A. Yes, it is. 20 O. I think where we would like to focus 21 first is on some of the problems that you've addressed 22 or identified in your witness statement specific to 23 difficulties that you have had as an Anishinabek 24 person, as an Anishinabek operator in obtaining 25

1	allocations.	Perhaps if we could begin that by hearing
2	from you some	background, what your experience is as a
3	timber harves	ter or as a bush operator.

A. Well, I haven't been in the business that long. I started really actually doing that as my only source of living last September and one of my objectives is to obtain my own licence cutting area and I've been to the local Ministry of Natural Resources in Espanola a couple of times in an attempt to try to get any kind of cutting area, whether it is for stovewood, just to get my foot in the door and then maybe perhaps get to a cutting area that I could have more access to cutting wood to supply pulpwood, sawlogs or hardwood or veneer, various. There's just nothing available now, and that's -- I haven't had that much luck with it.

Q. So have you had a particular experience or have you identified a particular obstacle to you as an Anishinabek person in obtaining those licences which you seek?

A. Well, I worked for our reserve back in the early 70s and at that time in our area most of our band members, you know, quite a few of them have worked in the bush in pulpwood and different aspects of logging and we have always cut off our own land and there comes a time when you have to look for additional

l resources.

And we did get some Crown area for the reserve, I believe at the time it was around an annual cut about around -- it was less than a thousand cords, at that time it was measured in cords, and I was involved with our chief there to try and attempt to get more cutting areas and we weren't able to get anything through the regular civil service channels, we had to come to Toronto here to meet with - I don't Somebody recall who the representative in parliament and legislature was at the time - but through that process we were able to acquire additional cutting areas and that was the only way we were able to get that.

And at the time we had four band members owned skidders and we needed more areas to cut and this was the only way. And I think -- well now, it's a little bit different, the band, our reserve has a cutting area but then we're considered as a group so, you know, that's -- I would like to have my own cutting area and run my operation as a business and not work as a jobber under the current situation, I would like to do a little more.

Q. And is it your impression that there are areas that exist for you as a small operator, as a Native person that would not be there for non-Native

people?

A. Well, just -- well, from my own
experience, I guess, yeah, you know, there's -- there
would be, I guess, from my own -- I guess it's biased,
when I talk about the relationships between the
provincial government and the federal government and
the Native people in general, there seems to be - you
know, just give us enough to keep us satisfied so we
don't make too much noise - to be favoritism or
prejudiced towards giving it to other people than to
Native people.

And when the land is, you know, cutting rights are given out we just -- we're just classified as a group rather than as individual entrepreneurs, whereas there's I believe around - I didn't count them - I guess about 15 to 20 different small pulpwood companies, you know, like people who have their own cutting areas and that includes Sagamok in those numbers, and I don't know how many people is involved in that industry but it's a fair chunk of the employment in our area for Native and non-Native.

Q. You make a number of recommendations for the Ministry and some of these are very relevant to their planning processes. Could you describe -- make some of those recommendations for us again, or can you

- 1 identify for us particular steps which the Ministry 2 should be taking in your opinion to better the timber 3 management and the allocations process? 4 A. Well, I think that, you know, at 5 least I tend to consider, you know, the environment as something that we have to get along with and that we 6 7 should certainly have more of an input into how the natural resources are managed respecting, you know, our 8 9 Treaty rights and our ceremonies and of course to get a 10 fair share of, you know, the economic enterprises that 11 are taken from the harvesting of the forestry, or 12 whether it's other mineral resources or whatever it is. 13 We can't do any more hunting, even our trap -- you know, when the people are getting a 14 trapping permit now it's just given to the band and 15 they expect anybody who wants to trap has to trap under 16 the same licence. 17 You know, the same way with fishing, give 18 us a fishing licence and they give it to one or two 19 people and they expect that everybody that wants to 20 fish on a commercial basis expect to thrive on that one 21 licence or two licences and with a quota that doesn't 22 even support one going concern, you know, that would be 23 seen across the board. 24
  - Q. You talk about MNR's trust

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1	responsibility to First Nations and how that trust
2	responsibility needs to more adequately recognize
3	Treaty rights. Are there some specific examples you
4	can give for us about how that trust responsibility
5	should show itself in, for example, the allocation of
6	timber?
7	Do you think that's a place that that
8	trust responsibility should have an effect?
9	A. Well, I really don't think the
10	province has given accepted that responsibility, it
11	has just sort of taken the view that the federal
12	government is the only one that's responsible through
13	the Department of Indian Affairs and any time that we
14	want something, you know, to participate in the natural

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Treaty rights.

Q. So is there a specific role for that in, say, allocations or in government to government relations to play in timber allocations?

resource economy they tell us, or they administrate it

through, it's up to the Department of Indian Affairs to

end the federal government has not either respected the

live up to those trust responsibilities, and in that

A. Well, I think there is, you know, a specific role and more and more there's a lot of -- there's quite a few things, I guess, going on at the

provincial and federal levels that would be directed
toward cooperation between the federal government,

provincial government and Native people and, you know,

it's good, things are going on in that direction,

it's -- we just need to work together and understand

more and more, you know.

- I guess the provincial government, as well as the federal government, needs to learn some of our, you know, culture and things that we do, some of our practices and to respect those things and accept that, you know, and accept they have to take the responsibility too for that, to fulfill those obligations not only leave it to the federal government.
- Q. And how would -- for example, you suggest that there be Anishinabek program managers throughout the region in each of the district offices.

  How would you see that being of assistance?

A. Well, that was just one area, an example that I was thinking about is trying to work together. I think, I guess in the area of education, we'd have more and more of a say in terms of getting our people to go to school and more going through high school and post secondary education, and I thought that if we took the same approach of having a policy

1	recognized by the	federal and	provincial government as
2	well as developed	within, you	know, First Nations that
2	at loagt we would	he heading i	n the same direction.

And I guess I would call it a great
learning enterprise or something like that, that we
would learn each other's ways and start to respect
those things. And I know there's a lot of things that
go on in terms of the silviculture aspects and
harvesting and that, you know. We need to learn those
things too so that we can practise those things within
our communities and, at the same time, I think that
these things, the things that we do within our -- from
our tradition need to be learned also by the non-Indian
people that work in those sectors.

Q. And do you know if that's happening at all? For example, in the Northshore region are there any Indian people employed as program managers or as part of the planning team in the Northshore region that you're familiar with?

A. No, not within the Ministry of

Natural Resources. I know that we just recently at the

Tribal Council level have obtained forestry people, a

Native technician and also a forester who is

non-Indian, but that's a means to look at starting to

practise forestry within our own communities and go on

1	the forest management plans and also to I've asked
2	them myself to go over some property.
3	- The only way I can get that is to buy it
4	and I've asked them to cruise that and help me, and so
5	I could learn off them how to determine what amount of
6	resources I can harvest off of a particular piece of
7	property.
8	So, yeah, there's some stuff going on,
9	and I think I'm not certain where the funding is
LO	coming from, but I certainly think it would be some
11	cooperation from the provincial level.
L2	Q. Do you have anything you would like
13	to add, anything else you would like to tell the panel
14	today?
15	A. No, I just think that, you know, it's
16	good that you give us the opportunity to present some
17	views on this and, you know, I hope it's not just an
18	exercise. We have gone through too many exercisess and
19	we have never really taken any action from these
20	things. So I just hope there's something real
21	constructive that comes out of this whole thing.
22	MS. LLOYD: Thank you. Those are my
23	questions.
24	- MADAM CHAIR: Thank you, Mr. Southwind.
25	Will there be any cross-examination?

1	Mr. Freidin.
2	MR. FREIDIN: Just a few questions.
3	CROSS-EXAMINATION BY MR. FREIDIN:
4	Q. Mr. Southwind, you indicated that
5	that you had harvesting operations or timber operations
6	operations on the reserve?
7	A. Yes.
8	Q. And were these band members who owned
9	the skidders, were they using the skidders as part of
. 0	that operation?
.1	A. Yes.
. 2	Q. Were there any timber management
.3	plans prepared for any of that work that happened in
_4	the past?
.5	A. Yeah. I think there have been a
- 6	number of management plans prepared but, yeah.
L 7	Q. And this technician and the forester
18	now that you say have come on the seen, are they going
L9	to be preparing plans for operations on the reserve; is
20	that the idea?
21	A. Well, it depends on what each First
22	Nation requires of these technicians. I know that they
23	have been looking at the Sagamok forest management plan
24	that was done in 1986 I believe and we're thinking
25	we're looking at undating that and to actually bogin to

1	implement some of the things that are in there.
2	Q. All right. So these two individuals,
3	the technician and the forester then have basically
4	been retained by the Tribal Council and will be working
5	for different First Nations?
6	A. Yes.
7	Q. Do you know what kind of skidders
8	were used on the reserve for timber operations.
9	A. What do you mean, brand?
10	Q. How large? Were these large
11	skidders?
12	A. Myself I have a C-4 tree farmer and a
13	Cat-518.
14	Q. Okay.
15	A. And then there's other timberjacks
16	230s, 350s.
17	Q. Are you aware as to whether or not
18	persons other than yourself have approached the
19	district for allocations?
20	A. No, I can't I don't think so.
21	Well, it's just because the way it is, they allocate
22	one area and then, well, okay, we have to there's no
23	use trying to, you know.
24	Q. Right. But when you indicated that
25	you've had difficulties getting allocation because

- you've been advised that the area has been fully taken up.
- 3 A. Yeah.

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- Q. But what I just want to know is

  whether, you know, whether people other than yourself
  have tried to get allocations but have been told the
  same thing?
- 8 A. I'm not really aware.
- Q. You made a comment, you were talking
  about this trust responsibility and the relationships
  between the federal government and provincial
  government, et cetera. You made a comment, you said
  things are going along in the right direction, we have
  to work together more and more.

When you say things are going along in the right direction, can you expand on that a little bit?

A. Well, with the self-government and, you know, the Province of Ontario signing a - I forget the name of the paper now - with the First Nations of Ontario to recognize, you know, inherent rights then, you know, those are some steps that are beginning to take place, and certainly we'd be looking at different areas of, you know, like forestry and, you know, how we can do things in a better and good way, I guess.

1		Q. Are you involved in any of those?
2	Are you involv	ved personally in any of those
3	discussions?	
4		A. No I'm I keep busy enough trying
5	to make ends n	meet with the little forestry forest that
6	I have to cut	•
7		Q. All right.
8		A. On private lands.
9		MR. FREIDIN: Those are my questions,
10	thank you.	
11		MADAM CHAIR: Thank you, Mr. Freidin.
12		Thank you, Mr. Southwind. We appreciate
13	you coming he	re today. Thank you.
14	-	MS. LLOYD: Our next witness will be Mr.
15	Tim Esquega s	enior.
16		Tim, would you like to be sworn or
17	affirmed to g	ive your evidence?
18		MR. ESQUEGA: Affirmed.
19		TIM ESQUEGA, Affirmed
20		MADAM CHAIR: Thank you.
21	DIRECT EXAMIN	ATION BY MS. LLOYD:
22		Q. Again, just by way of introduction, I
23	understand th	at you're a member of the Gull Bay First
24	Nations?	
25		A. Yes, I am.

1	Q. And present of Kiashki River Native
2	Development Incorporated?
3	A. Yes.
4	Q. Could you describe for us Kiashki Key
5	River Development Incorporated or Incorporation, tell
6	us something about your firm, how it works, its
7	relationship to the community?
8	A. Well, the logging operation, how it
9	started was it started in 1974 and how it started was
. 0	seeing other people cutting wood in the boundaries of
.1	our reserve, and at the time at our community we didn't
. 2	have any economic forests or work or anything going on
.3	in our community, so I was a chief at that time in 1974
4	so I thought we should be doing that, you know, why do
.5	you people come up 130 miles to cut wood at our
. 6	doorstep while we're living on welfare.
17	So we got our board I mean, our chief
18	in council and wanted to start a logging operation
19	somewhere around our area. And at that time there was
20	a timber block being transferred from the Ministry to
21	the company of Great Lakes, so they were in the process
22	of doing that and that is how we got into this little
23	40-square mile timber operation of Kiashki River.
24	When we first started it we called it the
25	Gull Bay Development Corporation and we had it going

and in 1974 with the help of Professor John Blair who 1 is a professional forester at Lakehead University, he 2 was the one that kind of helped us out in getting 3 the -- he is a technician and getting all the technical 4 5 work done for us, he was hired by us. 6 Q. And what's the relationship of 7 Kiashki River Development Incorporated to the community 8 of Gull Bay, is there a relationship there? 9 A. Well, it started off with the Gull 10 Bay Development Corporation in 1980, it was switched 11 over to Kiashki. We had to take it from the chief in council in order to have continuity in this operation, 12 13 take it from the political gain. 14 At one time it was looked after under the chief in council and when the chief in council are 15 changed every two years then the whole thing would have 16 to change again and there was no continuity, so the 17 thing was falling apart. So in order for it to 18 maintain continuity, we had to take it away from the 19 political operation. 20 And is there an economic 21 relationship--22 Yes. Α. 23 --between Kiashki River and Gull Bay? 0. 24 Yes. People from the Gull Bay have Α. 25

1	the first right to work on our operation. We have
2	got right now we have got a commercial fishing
3	licence, a 40-tonne licence that's tied in with the
4	logging operation for the people on the reserve.
5	Q. And how is Kiashki River managed
6	then, you say it used to be the chief in council and
7	now it's quite separate. How is it managed?
8	A. It's managed by the members of the
9	band. There's nine board of directors from the band
. 0	from our reserve, two of them are councillors.
.1	Q. Are they elected or appointed or
. 2	A. They're yes, they're elected, yes.
.3	Q. And can you tell us something about
. 4	the harvest practices at Kiashki River?
.5	A. We do some cutting there, we do
.6	cutting and we do some tree planting, we do some
.7	scarification, we look after all the we have got a
.8	regeneration agreement with the Ministry of Natural
.9	Resources. To we cone pick from there, we blueberry
20	pick from there, we go hunting in there and that's what
21	we do in our operation.
22	Q. And by your observation, is it your
23	impression that your harvest practices, the harvest
24	practices of Kiashki River are different than those of,

say, other companies that you might have seen operating

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- in the area, or...
- A. Yes. I have seen operators come into

  our area and cut out massive timber areas within a year
- 4 or two and if they had the block that we're cutting
- 5 they'd have been in there for two or three years and
- 6 been gone, but we've been operating there since 1974
- 7 and we're still operating in it.
- Q. And what, in your opinion, makes your
- 9 operations different from those of the other companies?
- 10 What motivates that?
- A. Well, I think it's we're proud in
- what we're doing, we don't operate like an ordinary
- 13 logging operation. Our trap -- our hunters will go
- hunting in the spring, they will go and leave their --
- park their skidders and go trapping or do what they
- 16 want to do, and then in the fall they will do the same
- and then after all that they would come back to work.
- And we're not in there to kind of --
- well, it's very flexible to our way of life and it's
- 20 not -- you know, we're cutting an allowable cut there
- 21 to maintain -- for us to maintain to buy machinery.
- We had to -- our operation was boosted up
- 23 to our allowable cut but after we got going the
- 24 allowable cut was dropped down. But we're in about
- eight or 9,000 cords, eight or 9,000 cords, somewhere

- around there, is our allowable cut in that area.
- Q. And how did you get your allocations.
- 3 You said that at a certain point there was a
- 4 negotiation with the MNR. How did you get your
- 5 allocations?
- 6 A. Well, at that time we were -- I think
- 7 we were making a lot of noise. We wanted to do some
- 8 work, we wanted to start a logging operation and at
- 9 first we had a pretty tough going at the beginning, a
- lot of people told us we were going to last two to
- three months and that was it.
- But we wanted to -- and once we got -- we
- negotiated with other companies. At the beginning we
- never had any machinery. We negotiated with Abitibi in
- order for them -- to cut wood for them we had to borrow
- their skidders on a per cord basis in order for us to
- get started, and we worked under those conditions for
- 18 two or three years, and then the company says they
- wanted their machines back, so by that time we got into
- the economic development funding program on the federal
- 21 government program and buying our own machinery.
- Q. So what kind of an agreement did you
- have in place when you began with the MNR and/or with
- the companies. You say had some agreements with the
- companies.

1	A. From year to year. It was on a one
2	year to year basis, we would go over and apply for the
3	year and then the companies would give us a contract
4	for the year. And now they've extended that to
5	every you know, in their 20-year management plan we
6	negotiate every five years now, but yet we still
7	negotiate on a price, on a cord price each year, but
8	the licence is in there for every five years they
9	renew it.
10	Q. So are all of your allocations
Li	through a third party agreement?
12	A. Not on Kiashki, no.
13	Q. All of your allocations are through
L 4	an arrangement with the company?
15	A. With the well, I don't know how we
16	got the licence area. The licence area was turned to
17	us, because there's no third party on our Kiashki area.
18	How that happened it was on a third party agreement,
19	you've got a third party agreement with Great Lakes,
20	you've got they've got the first right of refusal on
21	their timber.
22	MR. MARTEL: But that's off the reserve.
23	THE WITNESS: No, that's not
24	MR. FREIDIN: That's not on the Kiashki
25	unit.

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1	THE WITNESS: No. Kiashki is not on a
2	reserve, it's on Crown lands.
3	MR. FREIDIN: Just if I might jump in,
4	Kiashki is a management unit, a Crown management unit.
5	MR. MARTEL: Okay.
6	MADAM CHAIR: Excuse me. That's a
7	40-square mile timber operation?
8	THE WITNESS: Yes.
9	MADAM CHAIR: Okay.
_0	THE WITNESS: That's about 15 miles away
1	from our reserve.
2	MS. LLOYD: Q. What would you like to
.3	see, what do you see as the future for Kiashki River,
L 4	do you see an expansion or maintenance of the current
L 5	level of operation?
16	A. I don't know. The way the economy is
L7	going right now it's just dying, it's just dying away.
1.8	You know, the chipping is going into stream now,
19	pulpwood is not being taken, the only thing that's
20	being taken is logs. So the pulpwood business is
21	changing.
22	In order for us to get into the system of
23	chipping, we've got to buy a machine that's worth half
24	a million dollars, and within a few years that's all
25	that's going to be taken out from the bush now is

chips. They'll be chipping poplar, they'll be chipping 1 spruce, jack pine, everything. 2 3 So there's no way in my mind that I can see that our operation is going to develop to a bigger 4 5 operation, it's just going to gradually die out. 6 But the way we had started it, the way we 7 had thought, you know, that there would be work there 8 for a long time. You know, it's been 10 years now --9 10, 11-- I mean, 18 years, 20 years, pretty close to 20 10 years now, and I don't see the way the timber business 11 is going it's impossible to maintain that kind of 12 operation. 13 Q. And how's your working relationship 14 with the OMNR, with the Ministry of Natural Resources? 15 A. Really good, really good. We have done very -- a very good working relationship with the 16 Ministry and the company people. We've earned 17 18 credibility within the years that we've worked with them and within the structure of chief in council it's 19 unbalanced at all times and the negotation -- you'd be 20 negotiating with people next year, you'd be negotiating 21 with new faces. 22 So it's a total unbalanced type of -- and 23 you cannot run a business under those kinds of 24 conditions, there has got to be continuity and there is

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1	got to be the same kind of people that's been doing the
2	business in order to establish a working relationship
3	with the outside world.
4	And the thing I feel about a Native
5	operation, I think there should be more than one Native
6	operations because when I first when I got out of
7	council I wanted to start a logging operation, I
8	couldn't, they told me there was an operation already,
9	and yet there's 10, 15 different other French
10	operations going on at the same time.
11	You know, I just can't see in my mind why
12	am I treated different. You know, it should not be
13	that way. I think an entrepreneur is a person that
14	wants to do something for his life, like the gentleman
15	that was talking here has to, you know, I've
16	encountered those same problems he's talking about.
17	Q. Have you encountered them as Kiashki
18	River Development Incorporated?
19	A. Yes. Well, I started that in '74 and
20	six years I was chief and then I was booted out, some
21	other chief got in and they the Ministry was in the

cutting, and within the two years they got out, I got back in and the board of directors at that time wanted

process of taking the licence back. They were

high-grading, outside people were coming in and

22

23

24

25

- to change it, to put it into -- instead of having it under the chief in council to have continuity in this business.
- Q. What do you see in a general sense as being the barriers to Native people or Native entrepreneurs in establishing --
- A. I think Native operations, isolated

  8 communities up the northern areas I think should have a

  9 radius of their areas to maintain an extraction of

  10 Timber, tourism, fishing anything to do with natural

  11 resources.

I think they should have that right instead of having a group, treating them as a group area, I think there should be people given that, given the area. Because some of these reserves are all cut out right to the boundary line by timber operators and, you know, and they've got nothing but stumps to look at, you know.

But I think in our area I feel that we are very proud in doing what we're doing, we are -- I think a Native has an insight feeling of looking after, you know, we're farming our timber operation with the style that we're doing, we're trying to farm it and maintain it so our grandchildren can continue working if there's logging operations in the future.

1		But if we're going to go out and follow
2	the all mighty	dollar, then that's where it's going to
3	end, you know.	
4		Q. Do you have anything you would like
5	to add. I dor	n't have any more questions. If you would
6	like to add a	final point.
7		A. No. Like, the gentleman said here,
8	you know, it's	s good to have sessions like this if we're
9	going to have	something come out of them.
0		I'm not a politician, I wouldn't like to
1	kind of speak	on behalf of the people, you know, I
2	would like to	I've supported people from our
3	community and	stuff like that.
4		But to maintain the logging operations
.5	it's getting h	narder and very hard to maintain now.
. 6		MS. LLOYD: Thank you. Those are all my
.7	questions.	
.8		MADAM CHAIR: Thank you.
.9		Are there any questions for this witness?
20	Mr. Cassidy?	
21		MR. CASSIDY: Yes. Thank you, Madam
22	Chair.	
23		MADAM CHAIR: Mr. Cassidy, perhaps you'll
24	introduce your	rself for the witness.
25		MR. CASSIDY: Sure. I'm Paul Cassidy.

1	I'm counsel for the Ontario Forest Industries
2 .	Association which is a collection of private companies,
3	some of which you've mentioned today, Mr. Esquega.
4	Abitibi Price is a member, as is Great Lakes, now known
5	as Canadian Pacific Forest Products, I'm their lawyer.
6	CROSS-EXAMINATION BY MR. CASSIDY:
7	Q. I was just asking Ms. Lloyd if she
8	could make available the interrogatory responses which
9	are Exhibit 2180, Madam Chair. The reason I was asking
10	asking for those to be handy is, I was looking at
11	page
L 2	MR. MARTEL: 2181.
13	MR. CASSIDY: 2180.
14	MADAM CHAIR: Which page are we on, Mr.
15	Cassidy?
16	MR. CASSIDY: We'll be referring to page
17	20 of Exhibit 2180, Madam Chair, and with respect to
18	the witness statement, it's Exhibit 2179.
19	I'll be referring - though it may not be
20	necessary for you to have it before you - to the report
21	that is attached to Mr. Esquega's witness statement,
22	the report by Professor Blair, and for reference I'll
23	be referring to page 14 of that report.
24	Q. On that page, Mr. Esquega, page 14 of
25	Mr. Blair's report in Exhibit 2179 attached to your

1	witness statement, there's a reference to the type of
2	cutting that you do on your area, your 40-square mile
3	area and he refers to it as a form of modified strip
4	method of clearcutting.
5	And you'll recall I asked you in an
6	interrogatory which is on page 20 of Exhibit 2180 if
7	any of that area that was referred to by Professor
8	Blair, in other words, any of the area in your
9	40-square mile area, if any of that was planted as a
. 0	form of regeneration with the seed or stock.
.1	And in your answer on page 20 you said
. 2	that all of the cut areas were replanted.
.3	And I'm curious to know why, if you're
. 4	carrying on modified strip cutting, that you did not
.5	rely on natural regneration and instead planted the
. 6	whole area?
.7	A. Yeah. We planted all the areas that
.8	we cut out. We didn't the only we tried the
L9	only reason that we did that was, the only places where
20	the regeneration would come up would be on the side of
21	the roads. As they were halling the wood out, you
22	know, the barks and stuff would grow on the side of the
23	roads.
24	But the planting was would regenerate
25	but it would take a longer period and the areas that we

planted in 1974 are about 14 feet -- 13, 14 feet high 1 now, seedlings that were planted. 2 3 Q. So as I understand it then, even though you did strip cutting you were not content to 4 rely on the natural regeneration that might occur, you 5 6 instead replanted the whole area? 7 A. We waited -- I think we we waited, we didn't start right off the bat, we waited and then 8 nothing came, so we kind of scarified the area and then 9 10 planted it. 11 Q. Okay. And with respect to who you 12 supply timber to, you were just talking with Ms. Lloyd in your evidence this morning that you have an eight to 13 9,000 cord allocation or allowable cut. 14 15 A. Yes. Who are your buyers, like, who do you 16 17 sell that to? Great Lakes. Α. 18 Great Lakes? 0. 19 A. Yeah. 20 Which is now Canadian Pacific Forest 0. 21 22 Products? Yes, and Great Lakes, and Northern 23 Wood we sell logs. 24 O. Northern Wood Preservers? 25

1		Α.	Abitibi.
2		Q.	Abitibi-Price?
3		Α.	Yes, and Great West Timber.
4		Q.	And Great West Timber?
5		Α.	Yes.
6		Q.	And are these the people you have
7	these five-year	ar li	icences to supply.
8		Α.	No, just Great Lakes.
9		Q.	I see.
10		Α.	Just Great Lakes.
11		Q.	Are you familiar with an
12	organization,	and	actually I think you answered this in
13	an interrogato	ory,	an organization known as Niigaani
14	Enterprises In	ncor	porated?
15		Α.	Yes, yes.
16		Q.	And how are you familiar with that,
17	have you been	inv	olved?
18		Α.	I am Niigaani Corporation.
19		Q.	Are you the president of that?
20		Α.	President, yes.
21		Q.	I see. And can you tell me what that
22	company is, w	hat	it does?
23		A.	It was it started off as a
24	consulting lo	ggin	g operation for other bands, like,
25	consulting ope	erat	ion, and then what happened was along

the way the allowable cut was dropped from Kiashki 1 River, we were cutting 15 to 20,000 -- 25,000 cords on 2 Kiashki, the allowable cut was too much. A third party 3 agreement was made with Great Lakes and myself on 4 5 Niigaani to cut whatever allowable cut that we had for Kiashki and whatever else we could cut on the outside. 6 7 So a third party agreement was made between myself and Great Lakes. 8 9 Q. When you say yourself, you mean 10 Niigaani and Great Lakes? 11 A. Yes. 12 Q. So does Niigaani carry on harvesting 13 operations itself? 14 A. Yes, it does. 15 Do you employ people to do that? It does the same thing, same system, 16 Α. 17 veah. O. I understand that Niigaani has chosen 18 to use full-tree harvesting as a harvesting method; is 19 that correct? 20 A. Yes. 21 Why? Why have you use the full-tree 22 23 harvesting? Full-tree harvesting because they --24 the system that we have on Kiashki, Great Lakes is the 25

one that tells you how to cut wood on their reserve --1 2 on their area. Q. Yes. And are you in disagreement 3 with that method? 4 5 There is block areas that moose corridors and stuff like that are place. 6 O. Are left? 7 A. Are left, yeah. 8 9 Q. Are you in disagreement with using 10 the full-tree harvesting method? What do you mean? 11 Α. 12 I mean, do you see anything wrong 0. 13 with that? 14 A. Full-tree? 15 O. Yes. 16 Α. No, I don't. 17 Can I ask you about Niigaani. Does 18 Abitibi-Price have any involvement in Niigaani? 19 Α. Yes. 20 What is that involvement? Q. 21 Α. Abitibi? 22 Yes. Q. 23 A. In cutting in their areas. 24 Q. You're cutting in their areas as 25 well?

1	A. Yes, yes.
2	Q. I see. Do they provide you with the
3	any management services?
4	A. No, they don't, no.
5	Q. Did they assist you in any of your
6	deals with the MNR?
7	A. No, they don't.
8	Q. Okay. So you deal with the MNR
9	directly
10	A. Right.
11	Qin those circumstances. Now, I
12	would like to just clear something up. The Kiashki
13 '	Corporation, does it turn a profit?
14	A. It does, yes.
15	Q. That profit is, in fact, turned over
16	to the community, and I think you answered an
17	interrogatory about the types of things it does with
18	that profit, that's the donation of turkeys and
19	donations to schools for student outings, donate
20	services of heavy machinery, that's what you do with
21	your profits?
22	A. Yes, yes.
23	Q. In your witness statement you refer
24	to it as a non-profit logging firm, but in fact it does
25	turn a profit and you use it for those

1	A. For the communities.
2	Qfor those communities?
3	A. Yes.
4	Q. Right. I've read this report that
5	Professor Blair indicated and he referred to Domtar
6	North or, I'm sorry, Northern Wood Preservers and
7	Abitibi as assisting your company Kiashki, I should
8	say
9	A. Yes.
10	QDevelopment Corporation in the
11	course of getting set up, providing equipment and
12	providing allocations?
13	A. Yes, from the beginning.
14	Q. Right. And I note that he, in fact
15	in his report which is attached to your witness
16	statement, Exhibit 2180 sorry, 2179, I note that he
17	acknowledges this assistance.
18	And I take it that you agree with that
19	acknowledgement, that it was valuable assistance?
20	A. Yes, it was.
21	Q. By all of those companies?
22	A. Yes.
23	MR. CASSIDY: Those are my questions,
24	Madam Chair. Thank you very much.
25	MADAM CHAIR: Thank you, Mr. Cassidy.

1	Any other questions?
2	MR. FREIDIN: Just a couple, unless Ms.
3	Gillespie does.
4	MS. GILLESPIE: I have no questions.
5	CROSS-EXAMINATION BY MR. FREIDIN:
6	Q. Mr. Esquega, you made the comment
7	that there was a need for continuity, that there was a
8	problem, that things would change when the chief and
9	band council would change.
.0	Would you just sort of expand on what you
.1	mean by continuity and why it was important to have
.2	that continuity?
.3	A. Well, in a small community it's, you
. 4	know, politics has been well, has been rough and
.5	every little community is like that. And when there is
.6	an election what happened to us, I can tell you what
.7	happened to us is.
.8	When we started a logging operation, it
.9	took we were in operation for six years and what
20	happened was we accumulated some profits and stuff like
21	that , and spent money on the reserve, and then the
22	election came around on the fourth term and the new
23	chief in council and a new chief in council came on
24	and it was elected by the democratic system, you know,
5	bigger families, bigger votes and that's how it went,

1	and then they won the election and everything, the
2	logging operation went to the chief in council, and
3	Q. As a result of the change in the
4	council, was there a change in the direction that the
5	logging company was going in, or was there a change in
6	terms of whether they wanted to log at all?
7	A. Well, the direction they were
8	logging, yes, there was outside people logging. It
9	wasn't it was intended for people to work from the
10	community, Native people to work and people came in
11	from the outside to high-grade the area that we had
12	cut.
13	Q. All right. So that was the example
14	or an example of problems you saw, was that a change in
15	the before it was the community that was doing the
16	logging operation, and the new council decided to let
17	other people come in and log?
18	A. Yes, right.
19	Q. And as a result there was a different
20	approach taken to how the logging should occur?
21	A. That's right, yes.
22	Q. And you saw that that change in
23	approach, at least in that particular case
24	A. Well, that is one way of looking at
25	it, one way of looking at it, and then there was a new

1	group of poople all
	group of people. All the people that were working in
2	there for six years have been booted out because, you
3	know, a new group of people coming in that didn't know
4	anything about logging or what spruce and jack pine
5	were and stuff like that, you know, and the
6	administration went you know, it didn't work out.
7	Q. All right. You see that as important
8	that once you sort of set off on a certain management
9	approach that that general approach should be carried
10	on a systematic basis over time?
11	A. Well, I think there should be some
12	negotiation factors and meetings with the companies and
13	MNR and going through with the system that the MNR has
14	in place. And if you know, if they're going to be
15	able to maintain a successful logging operation, then
16	there's rules and regulations that you have to follow.
17	Q. Right. I understand on the Kiashki,
18	first of all, can you confirm for me it's a Crown
19	management unit.
20	A. Mm-hmm.
21	Q. The answer is yes?
22	A. Yes.
23	Q. And I understand that a timber
24	management plan is prepared for that unit just like it
25	is for all other units?

1	A. Yeah. Yeah, Jeff Patterson is our
2	person, our technician that looks after that.
3	Q. And Jeff Patterson, is he employed by
4	the development corporation or is he an MNR employee?
5	A. He's from us, he's employed by us.
6	Q. All right. And he prepares a plan in
7	accordance with the Ministry's timber management
8	planning process?
9	A. That's right.
10	Q. And it goes through an approval
11	process where it's approved approved by the Ministry of
12	Natural Resources just like timber management plans
13	A. Everything else.
14	Qfor everybody?
15	A. That's right, everybody else.
16	Q. And I've been corrected, I think
17	perhaps it's more correctly described the Kiashki
18	unit is more properly described as a company management
19	unit?
20	A. A company.
21	Q. A company management unit as opposed
22	to Crown management unit.
23	A. Yeah. Well, I guess so, yeah.
24	Q. All right. And is your
25	representative involved in preparing that plan either

1	by himself or in conjunction with the Ministry?
2	A. With the Ministry.
3	Q. They work together?
4	A. Yes.
5	MR. FREIDIN: I think those are my
6	questions, Madam Chair. Thank you.
7	MADAM CHAIR: Thank you, Mr. Freidin.
8	And thank you very much. I think we're
9	finished now, Mr. Esquega. Thank you very much for
10	coming down today.
11	Ms. Lloyd.
12	MS. LLOYD: The next witness is Mr. Geza
13	Teleki. Witness statement No. 9
14	MADAM CHAIR: Thank you.
15	MS. LLOYD:we will be referring to.
16	Mr. Teleki, would you like to be sworn or affirmed.
17	MR. TELEKI: Affirmed is fine. Thank
18	you.
19	MADAM CHAIR: Hello, Mr. Teleki.
20	MR. TELEKI: Hello.
21	GEZA TELEKI, Affirmed
22	DIRECT EXAMINATION BY MS. LLOYD:
23	Q. I wonder if we could begin by yo
24	describing for the Board your present employment and
25	your areas of expertise?

Teleki dr ex (Lloyd)

1		A. Fine. My present employment is I
2		have a small environmental consulting firm since 1990
3		focusing on both Ontario, other Canadian and
4		international environmental problems, mostly in the
5		strategic planning in the broad context of environment
6		ecological problems.
7		Prior to that well, maybe I should
8		start this way, that my background is about 22 years of
9		environmental work beginning as a scientist, biologist
10		with the Government of Ontario, and then in 1980 I
11		did '82 I believe it was, I joined an engineering
12		consulting firm and ran the environmental division of
13	p	that firm for about nine or 10 years nine years I
14		think it was.
15		In that capacity the most relevant to
16		this situation comes forward in that I conducted and
17		was involved in at least 20 class EAs or more than that
18		really and a number of individual EAs in Ontario. I
19		was involved in federal environmental assessments as
20		well.
21		Most recently a relevant experience to
22		this to today is I led the team that developed what
23		was called the Parent Class EA for the Ministry of
24		Government Services in '91 which required a
25		comprehensive look at all existing class EAs and a

1	consultation with most of the government ministries
2	including MNR.
3	So I say this as a backdrop to my, I
4	guess, understanding of the class EA process and the
5	Environmental Assessment Act as a non-lawyer really.
6	So that in essence is my background. Now go ahead.
7	Q. Thank you. I wonder, your witness
8	statement really focuses on the Red Squirrel Road, the
9	environmental assessment of the Red Squirrel Road and
10	Pine Torch Corridor extension.
11	I wonder if you could describe for us
12	your experience in the development of that
13	environmental assessment document and the environmental
14	assessment process related to that.
15	A. Okay. While with the Delcan
16	Corporation, an engineering consulting firm, I was the
17	project manager for the Red Squirrel/Pine Torch EA and
18	was involved for, I believe it was about a year, a year
19	and some, from the interview stage of the proposal
20	called through the initial the preparations of the
21	initial drafts of the EA document, the individual EA
22	document.
23	So I had the day-to-day experience with
24	all players concerned, MNR, Ministry of Environment,
25	there was a steering committee of various other

1	agencies, the	public	that was	consulted	including	the
2	industries an	d and th	ne public	at large.		

- Q. And could you describe for us the final product and the steps leading up to that product and whereby your opinion the flaws lay both in the process leading up to the environmental assessment document and then in the eventual document itself.
- A. Okay. Maybe I could answer that by first addressing briefly the purpose of discussing the Red Squirrel Road EA which was some years ago and its link to what we're doing -- what this hearing is all about.

I suppose in simple terms the Red

Squirrel is a model really of how, in my view, not to

proceed with an environmental assessment. And in my

statement I've listed a number of issues that I think

that if applied in the case of the Timber Management

Class EA they could easily degrade, I guess, or water

down the Class EA approach.

So to get back to the question of my experience with this particular EA, initially -- the first issue relates to design, the design of the EA itself and specifically I refer to the time frame that was planned at the start in the terms of reference and it was approximately, as I remember it, a six to

nine-month time frame which was very ambitious to say
the least and for a full environmental assessment with
the background of the Red Squirrel it immediately
created controversy problems.

You may not be aware, but the Red

Squirrel project was initially a kind of a Class EA

under a related Class EA procedure and there were -- in

my view, as I stated in the statement, there probably

was a misreading or a misinterpretation of the sequence

of events to take place and clearing was initiated

before public consultation was to take place, so there

was already a history of controversy when the

individual EA was initiated by MNR.

So the design, the short time frame was at first I think an issue leading to the length and problems associated with this project over time.

The second issue dealt with or deals with the narrowness of the scope of the EA in that in their definition of the undertaking the Ministry - I don't know exactly the wording, I don't remember exactly the wording - but the key feature is that it was dealing with only the primary road alignment essentially, so that any kind of indirect effect or secondary effect such as the secondary roads, the tertiary roads, the timber harvesting, that was excluded from

1 consideration.

The third point, a third issue kind of

flows from having a narrowed down scope or it may be

termed a kind of artificial scope if you look at it

from the point of view of, I suppose, an ecologist as I

am who looks at things in the context of what

cause/effect relationships are.

So the third point is the inadequate description of the effects and that, again, is due to the narrowness of the scope. If you limit what you're allowed to look at to the right-of-way, let's say, the primary road right-of-way, then clearly you're not going to be able to examine the total picture.

Although I must add in this case the water component, the aquatic component, there was scope for looking at the downstream effects of, let's say, siltation from a potential road being built.

Fourth. The fourth issue that emerged is, again, related to the narrow scope, is the loss of biophysical information. Again, you can't really address all the environmental implications with a scope that has been narrowed down to deal with only a right-of-way, as I understood it.

And finally - and this relates back to my second point with the narrow scope and not inclusion of

1	secondary, tertiary effects and timber harvesting - and
2	it's the reliance on other documents to, I suppose,
3	justify or to assign what I consider to be fairly
4	significant elements of the EA to other areas.
5	And what I mean by that is in the case of
6	the Red Squirrel the Ministry determined or ruled that
7	timber harvesting and the secondary, tertiary road
8	issues were addressed in the timber management planning
9	documentation, so that was going to be that was a
10	separate issue and would not be subject to this
11	individual EA, although in the latter consultation
12	sessions I remember that the timber management planning
13	procedure there were a number of displays that showed
14	what the procedure was about and provided some mapping
15	as well of that.
16	So to get back to my original
17	statement in conclusion here, to get back to my
18	original statement, why review this EA in the context
19	of the hearing today, again, I state that these five
20	issues are ones which can easily slip into a Class EA
21	and can water down the approach.
22	Q. Thank you. I would like to come back
23	to a few of the points you made and hear a little more
24	from you on that.
25	You cited the narrowness of the scope,

1

25

1	the exclusion of everything but the primary road. Can
2	you do two things for us: One is, tell us quite
3	clearly what was included and then give us some
4	indication what, by your judgment, should have been
5	included which was not. You mentioned one or two
6	things, but I wonder if you could expand on that.
7	A. Mm-hmm. Well, there's really not
8	much more to say other than that what was included, my
9	understanding was the essentially it was a primary
10	access road, it was the primary access road, the
11	right-of-way of the primary access road with
12	additionally the stream crossings were it was beyond
13	the right-of-way. So my understanding was the scope
14	and impacts were limited to that area.
15	Whereas what I think should be included
16	in an EA of this type is all those activities that have
17	a significant impact direct or indirect on the
18	environment that are directly related to the purpose of
19	the EA.
20	So that the secondary roads, the tertiary
21	roads and the timber harvesting are part and parcel of
22	this EA even though, in the strictest sense, an access
23	road, if you look at it in the very narrow frame, an
24	-access road, okay, it is for trucks and vehicles to get
25	from point A to point B, but I don't believe that

1	certainly that's not how I interpret the EA Act in
2	those sections where it speaks to direct and indirect
3	effects and the effects that are reasonable that are
4	reasonably expected to occur. So that's
5	Q. Was there any examination of the
6	effect of road linkages of the Red Squirrel Road
7	extension linking to other roads in that area, was
8	there an examination of that?
9	A. Well, yes. The EA process included
10	an examination of alternatives to the alternatives
11	to the road, and so that included among other things
12	various road linkages, alternative access points, it
13	included alternative the null hypothesis for
14	example, not having any access road. So, yes, it did
15	include that kind of an analysis, yeah.
16	Q. And was there then an examination of
17	the secondary effects of those kinds of linkages?
18	A. It was again, it was relatively
19	minimal is my recollection, yeah.
20	Q. And was there any examination within
21	the EA of the effects of the road placement on
22	traditional uses of aboriginal peoples' traditional
23	uses in that area?
24	A. I don't believe there was, no. I
25	don't recall exactly, but I don't believe there was.

1	Q. I wonder if you could you
2	mentioned that one of the flaws was inadequate
3	description of the effects. What was the nature of
4	that inadequacy and
5	A. Okay. Again, it relates to the scope
6	of the work, scope of the study. If one is confined
7	by example, if one is confined to looking at a
8	right-of-way when the effects, the major effects,
9	environmental effects are the secondary, tertiary and
.0	timber harvesting operations from the biophysical area
1	let's say, if you're restricted if you're prevented
.2	from looking at those as part of the EA, then the
.3	effects you can describe are limited.
. 4	So it's all it's a link, it's a kind
.5	of ripple effect that takes place if you narrow the
. 6	scope.
.7	Q. And was there a discussion between
. 8	you and your firm and the proponent as to the
.9	difficulties that this narrowness of scope, or the
20	deficiency of this narrowness of scope would produce or
21	would result in?
22	A. Yes, there was.
23	Q. Could you describe those for us at
24	all?
25	A Well sure The discussion the

record is there, there are letters back and forth 1 between the Ministry and my former firm where we 2 describe our concerns and the Ministry responded with 3 the statements that our concerns were not well founded 4 because of the the definition of the undertaking and 5 that basically our job was to get on with the EA and 6 that, in general, we were to proceed. 7 8 Q. So it's fair to say then that the 9 difference of opinion was clearly understood by the 10 OMNR as the proponent? 11 A. Oh, I think the difference is 12 understood, yes, yeah. 13 Q. Did those same differences that were expressed by your firm, were they expressed by the 14 public at any point? Is it your assessment that those 15 were concerns that were shared by the public? 16 A. I would rather not put words in the 17 mouths of the public. 18 Just by recollection from public 0. 19 input though? 20 A. Well, certainly the public that I was 21 involved with - and I conducted the public consultation 22 sessions for two series of public consultations - and 23 those concerns were expressed, not exactly in the same 24 way, but they were expressed, that concern over things

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1	like tertiary roads, girdling previously unaccessible
2	lakes, things like that, that were brought to mind.
3	So, yes, I suppose that they were
4	certainly based on the sessions that I was specificall
5	involved in. I can say, yes, yeah.
6	Q. And what was the process used by the
7	proponent for resolving those conflicts or those
8	differences of opinion?
9	A. Differences of opinion with whom?
10	Q. Defining the scope, with both the
11	public, as I understand correctly about the public and
12	your firm shared a difference of opinion with the
13	proponent in terms of the scope. What was the
14	A. Well, I think there were
15	consultations, consultations held I would judge. You
16	see, our involvement in the process ended with, I
17	believe it was the second draft of the document, and
18	after that point - I think the second or third draft,
19	I'm not, again this is five years ago this point - but
20	our involvement ended so that we were not we were
21	not involved beyond that beyond the
22	There was still review of the draft and
23	final draft and further consultation, as I understood,
24	from the media that took place.

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MR. MARTEL: How did your involvement

1	end?
2	THE WITNESS: Pardon me?
3	MR. MARTEL: How did your involvement
4	end? Why was your involvement in the process
5	terminated?
6	THE WITNESS: It was terminated because
7	the difference of opinion I suppose the difference
8	of opinion could not be resolved and it was terminated.
9	MS. LLOYD: Q. So are you familiar with
10	how the EA document was completed then, or do you have
11	any familiarity with that, was that done in-house
12	internally by the proponent?
13	A. I'm not familiar with that.
14	Q. Okay. And are you familiar with any
15	of the events related to that road construction since
16	then, subsequent construction blockades, et cetera?
17	A. Only from what I hear in the media.
18	Q. What by your assessment, is there
19	a what direction do you believe this case indication
20	study or case in point lends to, for example, this
21	panel's considerations?
22	A. Well, if the Class EA procedure is
23	going to be used with the timber management timber
24	harvesting activity that is going to go forward, I
25	would suggest that the lessons from the Red Squirrel

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1	are appropriate and that three things need to be
2	considered carefully and applied diligently in this
3	Class EA process.
4	And the first one is the timing and the
5	allowing plenty of time for consultation for this
6	complex the complex issues to be brought forward and
7	particularly with vis-a-vis the public in allowing the
8	interaction with the public, with the technical
9	experts, the administrators, et cetera.
10	Secondly is to permit flexibility
11	vis-a-vis the scope of the EA, not to fix, not to fix
12	the scope, make it too narrow.
13	Thirdly, is not to exclude from the scope
14	of the work elements that are key through the citing of
15	other documentation other documents through the use
16	of other policies and other procedures that, to a
17	certain extent, disaggregate the problem, the issues at
18	hand.
19	And, unfortunately, these characteristics
20	that I've met are not consistent with the practice of
21	Class EAs. By its nature the Class EA tends to define
22	the scope, tends to it deals with projects that are

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similar in nature, that have minimal kind of effects

that are well understood, and this is a definition that

comes from the recent Environmental Assessment Document

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1	towards improvir	ng the environmental assessment program
2		re there's a discussion of Class EAs and
3	that definition	is one that is not a law, but it is
4	certainly one th	nat has been practised in a way
5	differentiating	Class EAs from individual EAs.
6	· So	o, in conclusion, what I'm saying is
7	that the charact	ceristics I describe move away from the
8	Class EA rather	than towards it, so that it's doubly
9	important that	in this situation that these three
10	that the timing	, the flexibility of scope and not us
11	not excluding so	cope of work by citing that this is
12	covered under a	nother document in another under
13	another regulat	ion something like that.
14	Q	. Do you have anything you would like
15	to add?	
16	A	. No.
17	М	S. LLOYD: Okay. That's all my
18	questions. Tha	nk you.
19	М	ADAM CHAIR: We are going to take our
20	afternoon break	shortly. Will there be very much
21	cross-examinati	on?
22	W	ill you be cross-examining, Ms.
23	Gillespie?	
24		S. GILLESPIE: No.
25	М	ADAM CHAIR: Mr. Freidin?

1	MR. FREIDIN: I will be. I don't know, I
2	may be 10 to 15 minutes. I'm not too sure. Maybe 20
3	minutes.
4	MADAM CHAIR: We will take our afternoon
5	break now and we will be back in 20 minutes.
6	Recess at 2:00 p.m.
7	On resuming at 2:20 p.m.
8	MADAM CHAIR: Please be seated.
9	Are we waiting for Ms. Lloyd?
10	Discussion off the record
11	MADAM CHAIR: All right. We will start
12	with the cross-examination, then.
13	Mr. Freidin.
14	CROSS-EXAMINATION BY MR. FREIDIN:
15	Q. Mr. Teleki, you indicated that you
16	reviewed a number of class environmental assessments in
17	recent years as part of your work.
18	Is it fair to say that the terms and
19	conditions which have been proposed as part of the
20	approval of those class of undertakings differ from one
21	class of undertaking to the another?
22	A. If I understand you, differ could
23	you ask that again, I'm not sure exactly what you're
24	asking, please.

Q. All right. The class environmental

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1	assessments that you looked at would have been dealing
2	with different subject matters?
3	A. Yes.
4	Q. And as a result of the subject
5	matters being different, the undertakings being
6	different, the terms or conditions which were attached
7	to the approval wouldn't be the same, they would be
8	different and be reflective of the actual undertaking
9	being discussed?
10	A. Yes.
11	Q. And the decision as to what a
12	reasonable term and condition would be we're talking
13	about approval for a class of undertakings.
14	A. Yes.
15	Q. And you've indicated that you would
16	have to have reasonable terms and conditions.
17	A. Did I say that, reasonable terms and
18	conditions?
19	Q. All right. Let's just say would you
20	agree that you have to have terms and conditions which
21	were reasonable?
22	A. Yes.
23	Q. And would you agree that an important
24	consideration in determining what is reasonable or not
25	would be the evidence which was elicited in relation to

- that undertaking; in other words, what I'm getting at,

  it's not so much a matter of pure theory as it is the

  application of the evidence to the undertaking when

  you're trying to decide what's reasonable to be imposed
- A. Okay. Well, I agree -- I agree in principle with what you're saying. If I might elaborate on that a bit.

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and what's not?

Reasonable -- I can respond to

reasonableness only in terms of my area of expertise

which is basically the biophysical environment,

ecological principles, et cetera, and there is a

reasonableness from perspective goes beyond, I suppose,

a non-environmental definition.

15 In other words, if you talk about a 16 right-of-way and restricting your analysis to that 17 right-of-way, that to me is an incomplete definition 18 and it does not look at the picture from the 19 perspective of what fairly well-known kind of linkages 20 there might be, and that's the extent to which this 21 fairly well-known goes. Beyond that it's a very --22 it's very project specific.

Q. Okay. Now, you gave some evidence regarding the Red Squirrel Road, and am I correct that the undertaking in that particular environmental

assessment was the construction of the road? 1 2 Α. Yes. 3 Q. And I think one of your -- perhaps if I could sort of capsulize one of your criticisms, was 4 that you felt that the undertaking should have been 5 broader, that in fact it should have been timber 6 7 management, it should have been all the things that gets dealt with in a timber management plan such as 8 9 secondary roads, tertiary roads and that sort of thing; 10 is that right? 11 A. Well, not -- it's -- you've captured 12 the general, but it's not that timber management should 13 be the assessment, but I quess a good example would be to do an assessment of a road leading to a mine and 14 excluding the mine as part of the assessment, because 15 the function of this road would be basically for the 16 mine, and so it's that kind of relationship that I'm 17 talking about vis-a-vis the Red squirrel in that it 18 was -- there was a purpose for that road and the 19 purpose happened to be -- happened to have 20 environmental implications that was -- that went far 21 beyond the right-of-way of the road. 22 And that's the point I'm getting at, it's 23 just a little broader than what you're saying. 24 Q. I think I understand. Thank you. 25

1	Now, on page 10 of your witness statement, if you could
2	just turn to that for a minute.
3	A. Yes.
4	Q. You indicate in the second last
5	paragraph that:
6	"Finally, when one examines the proposed
7	Class EA Document and also assumes that
8	it includes many of the terms and
9	conditions proposed by the intervenors
10	this Class Environmental Assessment,
11	except for the mandatory submission
12	and review by MOE required in an
13	individual EA process is very similar to
14	an individual EA."
15	Now, when you make reference to the
16	mandatory submission and review by MOE, are you
17	referring to the submission to MOE which results in a
18	government review?
19	A. I'm referring to the approval of the
20	document by the Minister of Environment.
21	Q. Oh, all right. All right. So
22	A. Because okay.
23	Q. And could you explain to me why you
24	say this Class EA is very similar to an individual EA?
25	Could you expand on that for me as to why you think

1	that's the position?
2	A. Yeah. The point I was making is that
3	with all the terms and conditions added to the Class
4	EA, the process, the intent, the level of detail
5	approaches that of a full fledged individual EA.
6	Q. And this
7	A. If I might just complete.
8	Q. Go ahead.
9	A. And my point is that we're
10	approaching an individual EA and have that and we
11	have that procedure in place, but we're still trying to
L 2	get a Class EA in place.
L3	Q. Okay. So when you say that you think
L 4	we're approaching an individual EA, I understand you to
15	be saying that the produce which will be prepared when
16	one prepares a timber management plan and follows all
17	the terms and conditions that are being recommended,
18	that that would result in something similar to an
19	individual EA every time you had prepared a timber
20	management plan in accordance with all those terms and
21	conditions. Is that what you're saying?
22	A. I'm referring am I saying that.
23	A. What I'm saying is that if one
24	assumes the inclusion of the terms and conditions, then

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the Class EA, the Timber Management Class EA approaches

- the level of detail and the kind of individual specific 1 methodology approach that one normally undertakes when 2 you conduct an individual environmental assessment or 3 4 EA. 5
  - Q. All right. Then --
- MR. MARTEL: Is that good or bad then? 6 If this is so close to an individual -- in your 7 opinion, it's gone much further than a Class EA might 8 9 normally go?
- THE WITNESS: Yes, it does, but by --10 11 okay. It harks back to my statement of how it in fact 12 is done in practice, how a Class EA is executed in 13 practice.

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A Class EA once this -- what's sometimes referred to as the parent class EA or these guidelines, once they are approved, they are subject to a full set of consultations and examinations, et cetera.

Once they're approved, the individual undertakings within or the individual projects within a class they move forward in a more rapid and streamlined manner - that's the whole purpose really of the Class EA process - and so even though in this case the Class EA is given strengths by these terms and conditions, there is still the possibility, because it is a Class EA, that will not serve the same level of scrutiny as a

full individual EA because it is -- because it is in 1 the class by definition. 2 3 MR. MARTEL: But was it designed to do that? I mean, it's almost a contradiction. I mean, 4 what you're saying to me on one hand -- or saying to us 5 one hand is this is a Class EA but goes beyond a Class 6 EA due to the amount of detail and the terms and 7 conditions. 8 9 THE WITNESS: Right. 10 MR. MARTEL: And everything that 11 involves. Then it takes it well beyond the design of a 12 Class EA and brings it almost to a full EA. THE WITNESS: Right. On paper, yes. The 13 14 basis of my point is that timber management from the process and from an ecological point of view is complex 15 enough that it should be subject to an individual EA 16 rather than a class, because in practice --.17 MR. MARTEL: Well, can we stop there. 18 THE WITNESS: Yeah. 19 MR. MARTEL: I don't want to interfere, 20 but I just want to get the gist of what you're saying. 21 THE WITNESS: Understood. 22 MR. MARTEL: You're saying rather than 23 have done this Class EA, I think you're saying we 24 should have looked at every agreement, whether it be an 25

1	FMA or a Crown management unit as an individual EA?
2	Now, maybe I'm not understanding.
3	THE WITNESS: Yeah, that certainly is one
4	way to go, yeah, and if I had if you ask me my
5	opinion on that particular issue I say, yes, I think
6	that's probably a more a sounder way to deal with
7	these to deal with timber management issues.
8	MR. MARTEL: But would you ever get done?
9	I mean, the difficulty is if you moved into an
L 0	individual EA on every forest management agreement, on
11	every Crown management unit and every company unit and
12	you had EAs going, I mean, we would be in a tizzy
13	constantly, wouldn't we?
14	THE WITNESS: Agreed. If you use the
15	model of as you've stated it, if you're going to
16	MR. MARTEL: Do an individual.
17	THE WITNESS: Do it in these kind of
18	discrete chunks that you talk about.
19	MR. MARTEL: But if we're going to do it
20	this way and it's as detailed as you say, is that a
21	safeguard in your opinion against becoming, let's say,
22	a little cavalier with the whole process?
23	THE WITNESS: A safeguard. I think it's
2 4	a safeguard. I think potentially it's a safeguard, but
25	as a secondary approach, as I mentioned in the

1	conclusion of my statement, a secondary approach would
2	be to make certain that the characteristics of a Class
3	EA as it is practised now; namely, that the projects
4	have been predefined, that that is broadened, that the
5	time frame is broadened to allow appropriate levels of
6	consultation.
7	If those elements are taken care of, then
8	potentially, possibly the Class EA process, the Class
9	EA process can serve its purpose.
10	MR. MARTEL: Well, if you start two years
11	in advance for each plan, as is roughly the agenda now.
L 2	THE WITNESS: Mm-hmm.
L3	MR. MARTEL: To involve the public from
L 4	square one over a two-year period before you even get
L5	to the plan, or by the time you have the plan in place
16	it's two years
L7	THE WITNESS: Yes.
18	MR. MARTEL:from start to finish.
19	THE WITNESS: Yes.
20	MR. MARTEL: In your opinion, based on
21	your experience, would that be enough time to look at
22	all of the possibilities or the ramifications of the
23	timber management plan?
24	THE WITNESS: Well, I'm sure it would not
25	be adequate to look at all the possible ramifications,

but it -- I would hope that one would not look at all of the possible ramifications, but one would be able to look, determine through consultation specifically which components, which elements, which linkages are those that need to be examined and, thereby, you reduce the time and you begin to build from the very beginning of a process consensus on what needs to be done, what doesn't need to be done, what needs to be addressed.

And in the case of the Red Squirrel, it was just that issue, from the very beginning of what's in and what's out. And what was in, in my reading of it, was the right-of-way; and what was out was everything else. And there were reasons, obviously reasons given, that there were other regulations, other policies that were in place.

MADAM CHAIR: Mr. Teleki, are you familiar enough with some of the evidence we have received at this hearing. For example, if there were an individual EA for the Red Squirrel Road that was to take place in the future rather than six years ago, under the Class EA such as the one we're looking at right now, I would think that the narrowness of the definition of that EA would not be as problematic as it was six years ago.

In other words, road access is one of the

1	four essential activities that we're looking at as part
2	of this Class EA. Six years ago you were looking at it
3	under the MNR Roads Class EA, which is something very
4	different, that association between timber management
5	and road access is central to a Class EA for timber
6	management. It's no longer a case of trying to define
7	the linkage between road access and timber management,
8	that's part of this undertaking.

My guess would be even if you had an approved Class EA for timber management you would have still had an individual — there would have been public demand for an individual EA of the Red Squirrel Road because of the bump-up provisions, certainly that request would have been made, but had the definition or the purpose, whatever you called it, of the Red Squirrel Road EA been wider to actually look at the impacts on the timber resource, would that have — would you have been satisfied with that?

THE WITNESS: Yes.

MADAM CHAIR: Because the problem came

from that inability to make that particular EA relevant

or look at all the effects of timber management?

THE WITNESS: That's right. And as was

mentioned earlier, from the individuals that we, as a

firm, interacted with in the consultation process, the

- need to address that was brought to our attention and 1 2 to MNR's attention to address issues beyond the road. I mentioned the case of these tertiary roads reaching 3 -into areas previously unaccessible. 4 MADAM CHAIR: Mm-hmm. 5 MR. MARTEL: Well, the other thing, the 6 third point you made, and I think you started out by 7 saying don't exclude other plans and procedures. 8 And under the timber management plan, as 9 it's presented to us at least, all the other plans for 10 11 example with respect to wildlife and management and so on do work their way in. 12 THE WITNESS: Yes. 13 14 MR. MARTEL: And so there's -- I don't 15 think, maybe there isn't the exclusion of some of the 16 things you would have wanted to see in the original 17 because this process starts with the invitation to 18 participate long before the terms are drafted or the 19 concerns are expressed and people have, as presented, 20 an opportunity to make -- from a large group, with the 21 committee that will be established --22 THE WITNESS: Right. MR. MARTEL: -- an opportunity to indicate 23
- THE WITNESS: Yes. You know, I'm sure

what the concerns are early.

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that that is the intention and that's how it's 1 proceeding. I'm simply -- the reason for bringing 2 forward this business of not excluding or is in 3 practice - and I say again, I've been involved in, 4 what, over 20 Class EAs now in the last number of 5 years. In practice, sometimes the interpretation of a 6 Class EA is cut down to the bare bones so to speak and 7 my opinion would be that in the case of timber 8 management, where it's a complex thing, that the Class 9 10 EA procedure has to be really strengthened to deal with 11 the problem. 12 MR. MARTEL: Make sure everything is 13 given a look? 14 THE WITNESS: Not everything, not everything. 15 MR. MARTEL: Well --16 THE WITNESS: But make sure that the key 17 elements that have been agreed to by the various 18 stakeholders are dealt with. That's my opinion. 19 MADAM CHAIR: Mr. - Freidin, do you have 20 any more questions? 21 MR. FREIDIN: Yes, yes. 22 Q. Would you agree, Mr. Teleki, that the 23 level of detail that one would include in a class 24 environmental assessment, and I include in that 25

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- evidence at a hearing, would be based or affected by 1 the complexity of the undertaking itself? 2 3 Α. Yes. Would you agree that the more complex 4 the undertaking, the more detail and the lengthier the 5 6 examination would be? 7 A. Yes. Would you agree that the evidence, or 8 the class environmental assessment, the written 9 document, and the evidence at a hearing is required to 10 11 be sufficiently detailed enough to allow the decision 12 maker to tailor the terms and conditions such that they are appropriate to the specific undertaking which is 13 before them. 14 15 A. Yes. 16 Can I ask your opinion, Mr. Teleki --17 MR. FREIDIN: Can I just have a moment. 18 I think that --19 THE WITNESS: Sure.
- 20 MR. FREIDIN: Q. I understand that the 21 Red Squirrel road decision, the decision made by the 22 Minister of Environment as a result of the individual 23 environmental assessment was the subject matter of a 24 court challenge?
- A. I believe it was. I don't know --

1	I'm not as I say, I haven't been involved in this
2	particular project since 1988.
3	Q. So you aren't aware then whether or
4	not the court basically found no problems with the
5	approach which was taken or did, you don't know either
6	way?
7	A. I don't recall that, no.
8	Q. Okay. If I might just go back to
9	page 10 of the witness statement.
10	A. Sure.
11	Q. Where in the last paragraph,
12	following along from our earlier conversation, you
13	indicated that the conclusion you've reached in the
14	above paragraph calls into question the years of
15	effort, et cetera, that have spent on this process.
16	Do you believe that well, I understand
17	that it is common in approvals of classes of
18	undertakings that planning processes are imposed as a
19	condition of approval, that you must follow a certain
20	planning process whenever you are planning
21	A. Yes.
22	Q the undertaking; is that correct?
23	A. They're not conditions of approval,
24	this is my understanding, they are, as I understand,
25	conditions to mean that that they are imposed once a

document is in place. There are additional things that 1 2 are seen to be absent and conditions are imposed. Is 3 that... Q. Well, let me start off by saying 4 you've never been involved in a hearing in relation to 5 a class of undertakings before this? 6 A. Hearing in relation to a class of 7 undertakings? No, no. 8 Q. All right. 9 Not the class of undertakings. 10 11 Q. But normally what happens is that in these class environmental assessments which are 12 submitted to the Ministry of the Environment they ask 13 14 for approval to carry out certain works? 15 Α. Yes. 16 And in the document itself they also 17 describe a planning process--18 A. Yes. 19 --that they will use--0. 20 A. That's what I said. 21 --whenever they're planning; is that Q. 22 right? 23 A. Yes, yes. But those are not terms 24 and conditions; are they? Excuse me for asking the 25 question, but terms and conditions I thought were

l additional.

2	Q. Well, let me put it to you this way:
3	I will suggest to you that the issue as to whether
4	there should be a distinction between the undertaking
5	described in those class environmental assessments and
6	the planning process described in those class
7	environmental assessments has never had to be addressed
8	or debated before because there had never been a

A. Oh, I see. Well, that's true, yes.

Q. Okay. Now, in terms of this individual environmental assessment verus class environmental assessment, Mr. Martel was asking you about what would the ramifications be if you had to have an individual environmental assessment every time you prepared a timber management plan.

hearing in relation to class environmental assessments.

A. Right.

Q. And just going to your comment here about questioning perhaps the necessity of having to go through the process which we have been going through for some time now--

A. Yes.

Q. --if there was no class environmental assessment in relation to timber management, would you agree that there would be no common planning process

1	imposed upon the proponent?
2	A. No, I don't agree.
3	Q. How all right.
4	A. I don't agree because I don't
5	agree because my statement speaks to the fact that fo
6	each timber management planning area, if you will
7	Q. Well, let's call it a forest
8	management unit.
9	A. The forest management unit. Forest
. 0	management unit, the conditions, the situations, the
.1	factors are different, are I wouldn't say unique,
. 2	but they certainly are, they're different
. 3	relationships. So, therefore, a single planning
4.	approach which is what occurs in a Class EA, a series
. 5	of basically cookbook series of steps one proceeds
.6	through, in my view, are not appropriate.
L7	Q. What's cookbook about the process
18	that you see? What's cookbook about the process that
19	you see being proposed?
20	A. Well, it is a series of predefined
21	steps that speak to a certain scope, that speak to a
22	certain level of detail, that imply a consultation
23	well, that don't specify consultation in any great
24	detail, and there are a number of other elements
25	that maybe cookbook is not the right word - I

1	just it's just something that came to mind.
2	But it is but I guess what I'm trying
3	to say is that it is the uniqueness of each timber
4	management area that needs to be addressed, and I worry
5	about a standard across the province methodology being
6	put in place for that, you see.
7	Q. Now, are you familiar with the
8	planning process which has been put forward by the
9	Ministry of Natural Resources, and I'm thinking now
10	specifically in relation to the public consultation
11	provisions of it?
12	A. No, I'm not familiar with that, no.
13	This is recent, is it?
14	Q. Yes. They came out on January the
15	6th, 1992. Have you not read those?
16	A. Public consultation, MNR. No, I
17	haven't read that.
18	Q. Have you read MNR's terms and
19	conditions?
20	A. Terms and conditions of what?
21	Q. All right. Are you aware that the
22	parties to this environmental assessment, all of the
23	major parties have submitted draft terms and conditions
24	that they think it would be reasonable for this Board
25	to impose on the proponent?

Yes, I've read some of these, yes. 1 Α. You are aware of them, you have read 2 Q. some of them? 3 Α. Yeah. 4 Q. But you haven't read the one 5 submitted by the Ministry of Natural Resources? 6 7 Α. I have not, no. And do you believe that if there is 8 no common - let's not say common planning process - if 9 there's no minimum standard in terms of public 10 11 consultation which must take place as a minimum, that 12 every time you prepare a timber management plan, would 13 you agree that a debate could arise every time you did 14 timber management planning as to what was the minimum required and what wasn't? 15 16 A. Well, I hear what you're saying and I 17 appreciate the problems of establishing and not 18 establishing minima, but certainly you have to have a 19 base of consultation. 20 But I believe that that can be 21 established - to get at your question to me - that can 22 be established through a scoping activity, if you will, 23 that defines what that level should be. 24 So in the situation where -- I don't have 25 a specific example in mind, but there may not be an

- objection, there may not be concerns, there may be very minimal kinds of concerns, in which case why impose a procedure that has given the environmental assessment process the reputation it has, which is a long and complicated and expensive process.
  - Q. I suggest to you that having a common planning process, at least minimum standards in relation to what imposed by this Board would in fact make things run more efficiently than less efficiently at the local level.

- A. I'm not suggesting this shouldn't be a minimum process, I'm suggesting it should be looked at in the context of what the particular problem is.
- Q. Right. But if there is no class environmental assessment, then there is no mechanism to have a base.

And what I'm suggesting to you is, I'm saying, we haven't been wasting our time here because one of the things which this Board is going to decide is going to be the base, using your language.

A. I don't think you've been wasting your time. I'm just saying that there is -- if you're referring back to my page 10 comment, I'm simply saying that it's almost the same as an individual EA that you're dealing with here and that why -- I would

- question why this approach now instead of the individual EA when you're dealing with the same level of detail. There are some differences, as we know, between the Class EA and the individual EA.
- Q. Are you familiar with timber management plans?
- 7 A. Very minimally, as I stated.

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- Q. Therefore, you don't have any real
  appreciation of the specific subject matters or the
  level of detail of planning which occurs during timber
  management planning?
  - A. I'm aware that timber management planning includes these elements that were excluded from this -- from the Red Squirrel EA; namely, it includes the planning of the secondary and tertiary roads and it includes the dealing with fish and wildlife to a certain extent. So it does -- yes.
  - Q. And if you're not aware of the level of detail to which timber management planning occurs at the forest management unit level, I would suggest to you that it is very difficult for you indeed to really have an informed decision as to whether this Board can, based on the evidence, provide meaningful guidance for timber management planning at the forest management unit level.

1	A. I didn't understand your question.
2	Is it a statement?
3	Q. Well, it was a question. I'll put it
4	to you again.
5	A. Please.
6	Q. You don't have a lot of familiarity
7	with timber management planning, per se?
8	A. That's right.
9	Q. You've indicated that the terms and
. 0	conditions that get attached to any approval of a class
.1	of undertakings is affected to a great extent by the
. 2	undertaking itself.
.3	And if you put those two things together
4	I'm suggesting that you don't have I'm not
L 5	dismissing your evidence as a whole, I'm just saying,
L 6	you don't have a sufficient understanding of the
L7	undertaking itself and all of the evidence which has
L8	been lead?
L9	A. Which undertaking are you speaking
20	of?
21	Q. Timber management.
22	A. Yes.
23	MS. LLOYD: Excuse me
24	MR. FREIDIN: Q. You don't have a
25	sufficient understanding of timber management or the

1	undertaking itself to be able to comment really you
2	comment shouldn't be given any weight as to whether in
3	fact this class environmental assessment is one which
4	is useful or not?
5	MS. LLOYD: Madam Chair, it's my
6	recollection that the witness did state quite clearly
7	at the beginning, or earlier in his evidence that he
8	was not overly familiar or was not familiar with the
9	timber management planning process.
0	It's my understanding that
1	cross-examination is an opportunity for legal counsel
2	to ask questions. It's my assessment that at this
3	point we're hearing a series of statements, and if you
4	could give some direction on that.
.5	I know I'm not legal counsel, so I'm
. 6	perhaps missing a procedural nuance.
.7	MADAM CHAIR: No, thank you, Ms. Lloyd.
.8	I don't think we're going to get very far with this
.9	line of questioning, Mr. Freidin.
20	Are you almost finished?
21	MR. FREIDIN: Oh, yes, yes.
22	Those are my questions.
23	MADAM CHAIR: Thank you.
2.4	Thank you very much, Mr. Teleki.
25	And your last two witnesses, Ms. Lloyd?

1	MS. LLOYD: Thank you. Our next two
2	witnesses are Mark Dockstater and Peter Homenuck whom
3	we will call as a panel together.
4	MADAM CHAIR: All right. And Could
5	please spell Dr. Homenuck's last name. I notice it's
6	spelled a couple of different ways. I assume it's
7	H-0-m
8	MS. LLOYD: H-o-m-e-n-u-c-k.
9	MADAM CHAIR: U-c-k. All right, thank
. 0	you.
.1	MS. LLOYD: We will be calling these two
. 2	witnesses as a panel. Would you prefer to be sworn or
.3	to affirm.
. 4	DR. HOMENUCK: Affirm.
.5	DR. PETER HOMENUCK, MARK DOCKSTATER, Affirmed
.6	PHAR DOCKBITTERY TILLITME
.7	DIRECT EXAMINATION BY MS. LLOYD:
.8	Q. If I could begin by asking each of
.9	you to introduce yourself, describe your area of
20	expertise, your current place of work and your
21	expertise particularly relevant to the witness
22	statement which we have filed.
23	Mark, if you could begin.
24	MR. DOCKSTATER: A. Okay, I'll begin.
25	My name is Mark Dockstater, I'm currently with the

Indian Claims Commission which is a Royal Commission 1 dealing with specific land claims in Canada and was 2 recently, I think of last year, commissioned. 3 I have spent the last 10 years 4 specializing in aboriginal rights and issues dealing 5 with aboriginal rights, specifically that of aboriginal 6 7 self-government. I have an undergraduate degree in 8 9 chemistry and an undergraduate degree in law, a Masters degree in law which I transferred into my doctoral 10 degree in law which I'm now completing at Osgoode Hall 11 12 Law School. 13 Should we so desire to get into the issue 14 of aboriginal rights in the context of the timber class hearing, then I'll be here to elaborate on those 15 16 issues. 17 DR. HOMENUCK: A. Yes. I'm a professor 18 in Faculty of Environmental Studies at York University, 19 have been since 1970. I teach courses in public 20 consultation and impact assessment. In addition to 21 that, I'm founding one of the founding partners and now 22 the senior partner in the Institute of Environmental 23 Research which is a public consultation social impact 24 consulting firm which has been in business now for 20

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years and does work on projects across Canada as well

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1	as in the United States.
2	Q. Thank you. Peter, if we could begin
.3	by asking you to elaborate on the public consultation
4	process as you described it in your witness statement
5	with respect to timber management planning and giving
6	some particular note to the establishment of goals and
7	objectives, aboriginal rights and the dispute
8	mechanism.
9	A. I will be using an overhead in a
10	moment, so I have copies that need to be circulated.
11	MS. LLOYD: If we could get these filed
12	as an exhibit, please. (handed)
13	MADAM CHAIR: Thank you.
14	DR. HOMENUCK: Let me begin by pointing
15	out that
16	MS. LLOYD: Wait for the panel.
17	DR. HOMENUCK: Oh, sorry.
18	MADAM CHAIR: We will make this Exhibit
19	2198 and it is a one-page outline of one of your
20	overheads, Dr. Homenuck.
21	DR. HOMENUCK: The only overhead.
22	MADAM CHAIR: The only overhead. Thank
.23	you.
24	EXHIBIT NO. 2198: One-page outline of overhead to be used during evidence of Dr.
25	Peter Homenuck.

DR. HOMENUCK: I would like to start by 1 pointing out that we were retained to examine the 2 approach to public consultation that the Ministry of 3 Natural Resources had put forward for the purpose of 4 the Timber Management Class Environmental Assessment 5 process and, as I think everyone's aware, that there 6 have been terms and conditions evolving through 7 discussions over the last two or three years and 8 relating to a whole range of factors including public 9 consultation. 10

I think that the Ministry of Natural Resources' model as presented with the terms and conditions that are documented as of January, 1992, havea number of positive features.

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The model has a number of well-defined opportunities for public to access the internal mechanisms of information gathering and development and there is now a certain level of flexibility to address certain requirements of the aboriginal communities.

Having said that, with all of these positive features, I would note that they're within the context of assisting in the development of meeting the timber harvest objective and we think that even with the improvements and modifications that have been made there still remains some substantial, we feel, are

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1	designed deficiencies and there are three that we want
2	to talk about briefly.
3	These are in the context of the overall
4	effectiveness in relating to a much larger perspective,
5	larger perspective beyond timber harvest objectives and
6	what we see as lacking, or lacking in part in the
7	current proposal, the current model is the public
8	participation at the front end; that is, the
9	involvement of stakeholders in the identification of
10	broad goals and objectives for all resources in the
11	timber management area.
12	Secondly, what we have referred to as the
13	-sort of insider/outsider context, where the public has
14	little to no capacity to bind or enforce changes in the
15	MNR process, it's primarily in assisting in some minor
16	ways in the development of the plan.
17	And, thirdly, we had some concerns about
18	what we refer to here as the back end; that is, the
19	monitoring and evaluation part of the proposal.
20	I want to talk just briefly about all
21	three of those areas and just touch on them before I go
22	to the overhead in a little more detail.
23	As I mentioned, the proposed process
24	provides the opportunities for people to take part in
25	the development of the timber management plan in a

limited way	and doesn't provide the opportunity to	
participate	in setting broad goals and objectives;	in
other words	, timber production is a given.	

Secondly, as far as the dispute resolution mechanism is concerned, it's clear from the terms and conditions and I believe it's the direct -- reply statement of evidence of Ministry of Natural Resources, that MNR really has absolute power and unilateral authority to determine the manner, extent and degree to which the public's input will be managed.

And the reason we say that is that the extent that there are potentially disputes, points of disagreement, the adjudication actually rests with the Ministry of Natural Resources and the district director and, in my mind, that really means the adjudication disputes also rest with the proponent.

And, thirdly, the implementation. As happens in many projects, there are often changes that occur during implementation or, alternatively, between the final plan and the actual implementation and it's necessary to ensure that there be effective monitoring on a regular basis in order to demonstrate that the plan is being implemented as projected and the impacts that were projected are being, in fact, experienced, that there aren't other impacts that have to be dealt

l with.

And I would say that the Ministry of
Natural Resources has actually dealt to a considerable
extent to what we're referring to here as the back end
in terms of the part through the terms and conditions
which No. 56 and 57 on page 19, as well as appendices
opinion disease 12 and 13.

So a number of the points that we've identified and want to discuss, the Ministry has gone a certain way to addressing and we think that the modifications that we want to talk about will be helpful to facilitate an improved relationship between public, public interests and the Ministry of Natural Resources and the Ministry's responsibilities.

I would like to return to using the overhead at this point and --

Now, that is the top half of the page.

What was handed out is the proposed model that the

Ministry has in the Class Timber Management EA, and

this model draws upon really three different principles

of public consultation: Providing education, sharing

of information, and consultation in a limited fashion.

And by that I mean that this model allows for

consultation of stakeholders in the context of the

development of a timber management plan that's really

based on constraint analysis and mitigation.

what I mean by that is the plan, as I understand it, is that the objective is the timber management. There's recognition that there are other factors and influences that come into play, but the emphasis here is: How do we maintain the timber production component and how do we work around or mitigate the other things that we have to pay some attention to.

The second part of this overhead which we refer to here is, as it says, alternative model, but in fact I have to get it up here - here we go - I think that prefer to look at it now with some of the changes the Ministry has made as a modification and it builds in -- it still accepts stages 1 through 4 as identified by the Ministry, but it builds in, particularly most importantly at the front end and this builds in the principle of some involvement in terms of joint or shared decision-making.

Now, what we mean by the front end is that, that's a strategic planning kind of component and it means — or what we mean by it, is that the stakeholders that are identified, people that have an interest in a particular timber management plan, are involved right at the beginning and looking at very

broad goals and objectives for a forest management area
and, in doing so, they look at the role of timber
harvesting within those broad objectives.

So what are all the objectives that people have or feel are important for a particular forest management area and how does the timber management objective fit into that.

There's a second -- and I would suggest that the Ministry has actually gone some way towards acknowledging being the need for some up front kind of discussion, because in their reply statement on page 8 there's reference to convening the local committee well before the stage I information gathering, and that provides an opportunity for that kind of discussion and setting of broader goals and objectives.

address at the front end is the role of the aboriginal people. And since the hearing started some four years ago, there have been a number of very significant changes and modifications, political and legal. The recognition — provincial and federal levels, political recognition of aboriginal peoples and constitutional aboriginal rights; and, secondly, a number of Supreme Court decisions that have affirmed priority use rights for aboriginal people. This would imply that in areas

where aboriginal people have an interest that they are a stakeholder that has a level of right different from other stakeholders.

What we think is important at this up front end is to have a mechanism which brings together the aboriginal interests in the particular area along with the Ministry of Natural Resources who obviously has the authority and responsibility for all the natural resource plans of relevance and would be the representative of the other stakeholders to examine what are the broad goes and objectives for this particular forest management area, what goals and objectives are there beyond the harvesting of timber, and how can all of those fit together.

Once that kind of discussion takes place, some of those goals and objectives are set, then the timber management plan occurs in the context of the broader resource use goals and objectives, and it would follow stages 1 through 4 as described.

The second point that we've identified there we call the dispute resolution mechanism. We're suggesting that, as will happen often in these kinds of planning processes, there will be different points of views and different value systems that come to the fore and have to be addressed and that when those reach a

stumbling block that some form of environmental 1 mediation in a very limited time frame occur to help 2 resolve the issue so that the planning can proceed. 3 And we state in our witness statement, we 4 think that that kind of dispute resolution mechanism 5 really means the involvement of a neutral third party, 6 we don't feel that it's appropriate for dispute 7 resolution to rest in the hands of the proponent, 8 9 particularly since the disputes may often include the 10 proponent and some other -- and one of the 11 stakeholders. 12 And, finally, what we refer to there as 13 the back end of the review, and MNR has proposed an 14 annual review of the plan, and we agree with that. We would like to see it broadened so it not only reviews 15 the quantity of timber cut and so on, but that there be 16 information that allows the plan to be evaluated 17 against both the timber harvesting objectives and also 18 any other broad goals and objectives that have been 19 identified. 20 So I just in summary say that we think 21 that our proposed model, and we think we no longer 22 refer to it as an alternative but something that 23 enhances and bolsters the emerging Ministry of Natural 24

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Resources position, and we think that it builds upon

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and reinforces the Ministry's position, it makes it 1 2 much more flexible in the up front of education of goals and objectives. 3 I would like to just conclude by making 4 reference to the Ministry's documents themselves and, 5 in particular, the reply statement of evidence. 6 MADAM CHAIR: Excuse me, Dr. Homenuck. 7 Is that the first statement of evidence? On the title 8 9 page... DR. HOMENUCK: No, it says reply 10 statement of evidence No. 1. 11 12 MADAM CHAIR: Yes, and the title is 13 public participation 14 DR. HOMENUCK: No. It just says timber 15 management planning process and related matters. MADAM CHAIR: No. 1. Okay, thank you. 16 17 DR. HOMENUCK: There isn't a date on it. 18 I looked, I couldn't finds one. 19 Just in closing, I think there's 20 something that's I think important here, and that the 21 Ministry has said that the guiding premise is to ensure, or was to ensure that the terms and conditions 22 23 reflect the basic minimum requirements for every timber 24 management plan on Crown land in Ontario. It then

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quotes from the Illing Report which says:

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1	"It's understood that timber management
2	activities and planning in any particular
3	forest management unit must comply with
4	minimum requirements imposed by the terms
5	and conditions, but that innovation and
6	improvements which are not inconsistent
7	with the minimum requirements should be
8	allowed and encouraged."
9	And we would submit that the kind of
10	changes that we think would modify the plan and make it
11	even much more effective as a public consultation
12	document or public consultation approach is, in fact,
13	an innovation and improvement which isn't inconsistent
14	with what the Ministry has outlined but rather enhances
15	that approach.
16	MS. LLOYD: Q. I wonder if you could
17	comment for us on selection mechanisms for stakeholders
18	committee which the Ministry has indicated a
19	willingness to go with or an intent to go with.
20	Could you describe selection mechanisms
21	or models for soliciting participation for those?
22	DR. HOMENUCK: A. Well, I understand
23	that in the past sometimes the people are selected by
24	the Ministry or someone in management in the Ministry,
25	sometimes by the minister himself or herself.

1	I think that if you're going to address
2	the broad range of public views and interests that
3	stakeholders need to be identified, they clearly can be
4	identified and should be identified by the proponent in
5	the first instance, that is who is the list of
6	stakeholders. Other people need an opportunity to self
7	identify, and then whoever would serve on such a
8	committee should really be selected from any
9	constituency that they're likely to be representing.
. 0	MR. MARTEL: By whom?
.1	DR. HOMENUCK: By that constituency.
. 2	MR. MARTEL: By the constituency itself.
.3	DR. HOMENUCK: Yes.
. 4	MS. LLOYD: Q. I wonder if you can also
.5	comment on what resoures might be required by
. 6	participants for that kind of a stakeholder's process
.7	and what the responsibilities might be of the proponent
.8	in providing those resources?
.9	DR. HOMENUCK: A. Well, I don't I
20	guess it's going to be a little difficult to generalize
21	because so much, when you're identifying broad goals
22	and objectives, depends on part on the circumstances in
23	an area, depends on part of the chemistry of the
24	committee
25	But I have seen situations that I would -

I just put it in quotes - sort of a strategic planning
kind of setting in which broad goals and objectives are
identified and people work toward them in some
consensus fashion that can occur in a period of a few
months.

What people need is to be able to be clear about what their interests are. There also has to be an understanding that there are other reasonable people with reasonable interests and expectations and that those, you know, people have a right to lay those out and to discuss them and to try and find some way of accommodating all those interests.

I wouldn't want to leave you with the impression that that will always work because sometimes it won't and, therefore, the real accommodation of deciding which interests are going to win out incur in a forum like an environmental assessment hearing, but there are and have been situations where they can be worked out with people understanding what all of the implications are.

It would mean that the proponent would have to generate a certain amount of that information on behalf of the stakeholders, they would have the resources primarily to be able to generate that kind of information, and that the proponent may — when I say

proponents I'm meaning Ministry of Natural Resources -1 2 that the Ministry would probably have to generate some information that they might not otherwise although I note that there is an increasing amount of information 4 that the Ministry is either generating or is proposing to generate in the two to five years subsequent to the approval of the Class EA. 7

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I would think that some of that information -- that's the kind of information people are going to want to have; the sooner they have it the better. They will need it to really take an effective part in helping set some of those goals and objectives.

MADAM CHAIR: Excuse me, a question, Dr. An issue that is before the Board is whether timber management is everything; in other words, when you talk about broad goals and objectives, some people would say, particularly in northern Ontario, that timber management is everything, that it encompasses every aspect of land use planning, that it is the activity that defines how the land base of northern Ontario is used.

And other groups, including the proponent I guess would say: Well, that's not true, it's not a total land planning exercise, in fact it's very much the four activities we're asking approval for.

1	So when you talk about a timber
2	management stakeholders group sitting down and looking
3	at broad objectives, we don't know what that means,
4	because we've had evidence that that could mean every
5	aspect of land use planning.
6	DR. HOMENUCK: Yeah. I guess I would
7	lean to a model that would involve stakeholders in
8	deciding broad goals and objectives for forest
9	management. The timber component is part of it. I
. 0	would see that as being a subset of overall forest
.1	management.
. 2	I think that there are broad kinds of
.3	issues that I will just give you one example. For
4	example, Native medicinal plants, which I believe
15	you've had some evidence on, the value of preserving or
16	protecting areas with Native medicinal plants both for
L7	Native culture, Native approach to health; and, in the
L8	broader sense, the contribution they can make
L9	potentially to the health of everybody is something of
20	- considerable significance in forest management, yet it
21	may not get sufficient weight or consideration in
22	timber management where I mentioned - my words at
23	least - the objective is timber harvesting.
24	I realize that the areas of Native values
25	and so on will be mapped and that kind of thing, but

that still doesn't say anything about how much weight that's given. The way I read the document it really says let's map those other things and let's try not to destroy them or disrupt them too much, let's try to avoid them. So it may mean going around a particular site or moving a road a hundred metres one way or the other, but that doesn't address the fundamental objectives of -- fundamental goals and objectives that could be addressed -- could be identified, sorry.

MS. LLOYD: Q. I would like to go back

- MS. LLOYD: Q. I would like to go back to the statement you made about aboriginal people having special rights, and I believe you said that by extension then the OMNR has special responsibilities. If you could expand on that.
- A. I didn't mean by extension. The MNR does have specific obligations and responsibilities and those obligations and responsibilities are very wide ranging but they deal with the governing of the use of our natural resources.

The point I was trying to make is that in the last short period of time, the last less than two years, we have some very clear cases now that recognition of a particular stakeholder group, the aboriginal peoples, having somewhat different rights to the natural resources than other groups might, like the

- hunters and trappers, like some of the environmental groups.
- 3 And that's a point that I think's got to be recognized and I believe MNR does recognize it up to 4 the point of saying we should identify Native values 5 and try and incorporate them in timber management, but 6 that's not the same as saying they have a priority --7 that's involving them in the public consultation of 8 9 doing the timber management plan as sensitively as you 10 can; that's different than saying the aboriginal people 11 now have a priority right to suggest or to say 12 something about how forest and other natural resources 13 are going to be used.

14 And that's really what we see as the 15 fundamental differences here and we think that the front end that we talked about, getting at some of that 16 strategic planning, some of the strategic goals and 17 objectives setting with MNR sitting down with the 18 aboriginal people and if between them they agree to 19 bring in all the other groups at that stage, fine, but 20 there need to be those kinds of discussions, we think -21 and Mark can elaborate on this - but we believe there's 22 a legal requirement there to consider that. 23

MR. MARTEL: Will that legal requirement be met by this panel or will it be met by government

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per se?

DR. HOMENUCK: Well, that's a good question. As you know, it's an evolving area that's changing daily, weekly, whatever and the point we're trying to make - and we hope that MNR will take into consideration - is that they can take the step now to begin having those kinds of discussions, and the way the terms and conditions, or at least for the public consultation activity for the Class EA, that can be acknowledged up front and, potentially, avoid some problems down the road.

MS. LLOYD: Q. And then, given that there is a special relationship at the front end, if that's a given, then what is the ongoing role of aboriginal people throughout? After the goals and objectives have been set, if that's accomplished in a joint fashion, what's then the ongoing role?

A. Well, what we've suggested in the witness statement - which I didn't talk about yet - is some form of co-management of the process, which includes co-management of the dispute resolution mechanism, and that might include agreement right at the beginning that if we get into a point of dispute over some substantive issue we will mediate it and within a time frame, and that can be done.

1 There are a number of examples now where the interpretation and enforcement of agreements right 2 at the beginning identify a pool of mediators that will 3 be called upon if needed to resolve issues through an 4 interpretation or implementation of a process, but we 5 think that there's a scope now for a co-management of 6 7 the process. Q. So going on to the dispute resolution 8 mechanism, what would be the decision-making mechanism 9 for having that kick in; would that be co-managers, 10 11 aboriginal people and OMNR, or the stakeholders 12 committee or would that be ... 13 A. Well, I think it could be both. think that anyone on the stakeholders committee could 14 15 say: Look, I don't agree with the particular -- you know, with this particular position and we would like 16 to have it explored more fully and, you know, some 17 ground rules would have to be put in place for what 18 would actually kick that dispute resolution mechanism 19

As it is now it's identified that the local citizens committee in a sense has that as a bit of a responsibility to try and resolve disputes and I'm

into play, but it could come from the local committee

and it could come from the interaction between the

aboriginal people and the Ministry.

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not sure that that is an appropriate venue for the 1 resolution of those disputes. 2 And, as it stands now, any disputes are 3 really adjudicated by MNR in the context of the timber 4 management plan. 5 Q. Is there anything either of you would 6 like to add as an additional comment. I have no more 7 8 questions. MR. DOCKSTATER: A. No. 9 10 DR. HOMENUCK: A. No. 11 MADAM CHAIR: Thank you. Will there be 12 any cross-examination. Mr. Freidin? 13 MR. FREIDIN: Just a couple of questions. 14 MADAM CHAIR: Okay. 15 CROSS-EXAMINATION BY MR. FREIDIN: Q. It's Dr. Homenuck? 16 17 A. Yes, sir. 18 Q. You made a comment just a few minutes ago that you don't see that the local citizenship or 19 20 citizens committee is an appropriate forum to resolve 21 disputes. 22 A. Yeah. 23 Are you saying that at all, or do you think it has a role at least at some stage of a dispute 24

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resolution?

1	A. Sure, it does at the early stages
2	when people are laying out all of their points of view
3	and there can be some discussion and, you know
4	again, I stake a lot on the chemistry of the
5	individuals involved in any of these kind of processes,
6	but it's quite possible that with talking with others
7	and seeing it from their viewpoint and them seeing it
8	from yours, you can come to some accommodation.
9	But if positions get hardened on some
. 0	aspect between, say, two of the people on the citizens
.1	committee, as it stands now the resolution really rests
.2	with the Ministry of Natural Resources where it may be
.3	that, you know, it's sort of a tripartite hardening of
. 4	positions and some external party might be able to
. 5	mediate between the Ministry and these two stakeholders
.6	and resolve it.
.7	Q. What weight do you give to or what
18	role do you see the concept of bump-up having in that
19	sort of situation where you've got everybody's hardened
20	position?
21	A. I'm hopeful that, and I feel quite
22	confident that the kind of approach we're suggesting,
23	if it's done properly, at that front end will reduce
24	the likelihood of bump-ups, it doesn't mean it will
25	eliminate them because obviously any person can ask for

1	a bump-up, but if all of the stakeholders, legitimately
2	identified, go through a process - and, as I say, it
3	doesn't have to be lengthy, it could be a few months -
4	setting out the broad goals and objectives saying
5	here's how timber management fits in with fishing,
6	whatever else, all the resource uses people want to
7	deal with, that there's a bit there's sort of a
8	buy-in to the broad goals and objectives and there's a
9	recognition that timber management fits into this
1.0	broader picture.
11	And with the openness of the process I
12	think you have a reasonably good chance of either

think you have a reasonably good chance of either reducing the request for bump-up or limiting any dispute that has to be resolved, whether it be resolved through mediation or whether it be resolved when it gets to the board level to a very few point.

Q. I would like you to expand a little bit on the discussion you had with the Chair regarding the broad goals and objectives that you want to incorporate into the front end. You gave one example and the example you gave was in the context of protecting certain values.

Can you give me some more examples of what you see as the output of that discussion regarding broad goals and objectives. I think it's important for

the Board to understand what sorts of decisions you

contemplate being made at that stage before -- at that

stage?

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A. Well, I think when people look at timber management they tend to think now in terms more of sustainability, and in those kinds of discussions you will have the need to obviously harvest timber, with it goes some stability of jobs, job security, meeting obviously the needs and the demands for timber, but there's also other values that relate to the ecosystem, the preservation say of old growth forests, ensuring the water quality of various lakes and rivers, the issues with respect to Native areas that Native people use for country food and/or for various cultural reasons, issues with respect to the potential for tourism, maintenance of tourism and the potential for tourism and what kind of environment has to be maintained or enhanced.

I think that really there's diverse and changing values that come to the fore. And I'm just looking at a list here that came out of a similar circumstance in British Columbia where they dealt with a sustainable, basically the B.C. round table had a stakeholders discussion about sustainability and sustainable development for

1	forest and water resources and those are some of the
2	kinds of things that were identified.
3	Now, those are identified, the next
4	question you have to ask is: Okay, how do we
5	accommodate all those so that all the stakeholders
6	interests are maximized.
7	Q. All right. How do you see the
8	product of the discussion regarding something like
9	ensure water quality, for example, how do you see the
. 0	product of that discussion being expressed; is it going
.1	to be that is it going to be that this is an
. 2	important value that must in fact be taken into account
.3	and not affected through timber management in an
. 4	adverse way, or is it something more specific than
. 5	that?
16	A. Well, I can see - and I can't say I
L7	can give you all of the ways - but I can see a couple
L8	of ways that that can be expressed. The water resource
19	is usually linked to the fishing that's available and
20	the tourism potential.
21	Q. Right.
22	A. The timber management activities
23	would need to be carried out in such a way that there
2 4	was not siltation, herbicides getting into the water

that would affect the fishing, siltation or

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-	scallification because of the way the timber is
2	harvested so that it reduces or removes the potential
3	for the tourism.
4	So it's trying to balance those interests
5	and expressing them in ways that you get translated
6	into how the timber component is carried out.
7	Q. Now, how do you understand do you
8	understand that what you have just described to be
9	different than the way timber management is either
.0	being carried out now or is being proposed by the
.1	Ministry; and, if so, how?
. 2	A. Yes. I do and I see where you're
.3	leading to in terms of a number of the terms and
14	conditions.
15	Q. I'm not leading to anywhere. I
16	really just want to understand your position.
L7	A. Well, some of the terms and
L8	conditions actually do deal with, for example,
L9	monitoring for fish populations and seeing what the
20	effect is of timber management on it, I realize that.
21	The difference, and it's difference
22	it's really a fundamental difference in approach,
23	because the timber management process as I understand
24	it is that the major objective here is to harvest
25	timber resources and through identifying other issues,

1	other values as sensitively as we can within the
2	operational manuals and procedures that either exist or
3	will be developed, to avoid some of these other values;
4	in other words, that's constraint and mitigation.
5	The difference, as I see it, in what
6	we're suggesting with this up front activities it says,
7	in this forested area we have lots of different goals
8	and objectives, one of which is timber management, and
9	let's talk about those goals and objectives and see
1.0	what priority timber management has within that, and
11	then once we know how important timber management is in
12	this particular locale, then we set about doing the
13	plan.
14	Q. Okay. Now, when you say determine
15	what the priority timber management should have, or I
16 .	suppose tourism should have, or any of the other uses
17	should have
18	A. Right.
19	Q are you envisaging this process,
20	this analysis setting priority uses, et cetera, to

A. No. It should occur with the initial timber management plan, or if it hasn't been done and, you know, it's a five-year cycle, I think it should

occur every five years, every time a timber management

plan is being prepared?

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- 1 occur initially. 2 0. All right. Then the monitoring allows you to see 3 how well you're meeting those other goals and 4 objectives as well as the timber harvesting objectives. 5 6 Q. And why do you say that it should be dealt with initially and not every five years. I'm not 7 8 being critical I want to understand. 9 A. No, I'm saying it should be dealt 10 with initially so that you have that initial 11 identification of goals and objectives, and then I'm 12 suggesting that it will be monitored with the regular 13 monitoring and that may lead to changing goals and 14 objectives at some point in time. O. Sure. Now, would it be fair to say 15 that the important point, as I listen to what you're 16 saying, is the identification up front somewhere 17 initially of those various uses or mixes of uses and 18 what's the important thing is not so much that it 19 occurs within the context of a timber management plan, 20 but that it occurs somewhere before timber management 21 planning takes place? 22 A. I think that's a fair 23 characterization of it, yes. 24 MR. FREIDIN: Thank you. Those are my
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questions. 1 DR. HOMENUCK: Can I just add one thing. 2 I don't want to lose sight of the fact that in those up 3 front discussions beginning now, any time of the timber 4 management plan, that the role of the aboriginal 5 6 peoples is, I think, different than envisaged now in the terms and conditions and different than it has been 7 in the past and I think that that's again, the second 8 9 part. 10 MR. MARTEL: Could I ask a question, 11 because we've heard from NAN and they have an 12 agreement, we've heard from Treaty 3 extensively and they have a position, we've heard from OMAA and they 13 have a different position. 14 15 Now, how do we determine which of the 16 groups represents all of the groups in terms of what 17 should be done? Or how do you work them all in? 18 DR. HOMENUCK: Well, they don't represent 19 all of the groups. 20 MR. MARTEL: I understand they don't but 21 they don't even represent a consistent position on what 22 should be done. That's the difficulty; isn't it? 23 DR. HOMENUCK: Well, except I don't find 24 that necessarily -- it's difficult, I grant you that.

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I don't find that an insurmountable problem because I

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1	could see, and I have talked with NAN about their
2	position and how they feel about the MNR terms and
3	conditions, and they know what I was going to be
4	what Mark and I were going to be presenting.
5	I think it's quite possible to have
6	groups within NAN or within Treaty 3 from different
7	forest management units take different positions as
8	well because there are local issues and concerns they
9	have to address.
10	MR. MARTEL: Sure.
11	DR. HOMENUCK: I think that's part of the
12	territory that goes with dealing with a third order of
13	government, and the different positions they're going
14	to take. It's not an easy question to answer.
15	MR. MARTEL: All right.
16	MR. FREIDIN: Thank you.
17	MADAM CHAIR: Cross-examination is
18	finished, Mr. Freidin?
19	MR. FREIDIN: Yes.
20	MADAM CHAIR: I think that completes the
21	evidence.
22	Thank you very much gentlemen. That was
23	very efficient.
24	You must tell Mr. Zilberberg that we
25	missed him but not a lot.

1	MS. LLOYD: 1 WIII.	
2	MADAM CHAIR: Good. Well, is ther	e any
3	other business you want to take up with the Boar	d, Ms.
4	Lloyd?	
5	MS. LLOYD: If I could I would jus	t like
6	to make a very brief summary closing statement,	very
7	brief.	
8		
9	MADAM CHAIR: Go ahead.	
.0	MS. LLOYD: In essence what I woul	d like
1	to do is just encapsule for you what our intent	has
. 2	been over the last four days of evidence.	
.3	I think we've called 20 witnesses	and
. 4	what we've hoped to achieve and I hope we have a	chieved
.5	is to give you some insight into what our belief	s our,
. 6	what our experiences have been and what our	
.7	expectations in terms of timber management plann	ing, in
.8	terms of land use, but also in the broader conte	xt
.9	because these issues, the issues of how we run o	ur
20	society are inseparable from how we plan our tim	ber
21	management allocations on Crown lands.	
22	For us it hasn't been an easy proc	ess.
23	We have very limited resources, limited access t	o legal
24	counsel, sometimes more limited than others, and	we've
5	had to fit within a very hig hearing a much small	lor

- l case than I think would have been our want to do.
- Because we're a citizens movement --
- 3 coalition of groups from the citizens movement and
- 4 aboriginal organizations, we felt that it was essential
- 5 that we be here, that we be in the room although quite
- 6 often we've been outside of the room.
- 7 There are many stories that we didn't
- 8 tell. One of our witnesses when we had the first
- 9 meeting with him to talk about the hearing, what that
- 10 would be, what it would be like for him to come in the
- ll hearing, his first question was: How many weeks he
- would have to talk to you. So we suggested that
- perhaps it didn't need to be that lengthy. But there
- 14 are many stories.
- I think for me that conveys some of the
- 16 feelings within our organizations, the depth of feeling
- people have, that they really want to convey, they
- 18 really want to tell their stories to you because you
- are going to make decisions about things that are of
- 20 central importance to them. So there are many stories
- 21 that we didn't tell that we suggested our witnesses may
- 22 be not take two weeks to tell.
- I think of some of the stories of
- frustration that we didn't tell. There are many around
- 25 the Red Squirrel Road. You heard some evidence this

afternoon about how that road was assessed. We haven't told any of the stories of frustration I don't believe related to that road, how it was -- the decisions were made about it and how the road was constructed, how at the very final hour people were told to leave the road after months and months and months of blockades, series of blockades, they were told to leave the road by the MNR district manager because the road was completed, and it wasn't until months later that we learned that at the same time -- that man was being told to take his people off the road because the road was completed, at the very same time in some other room the Ministry of Natural Resources was continuing their work to get an extension to the terms and conditions for the approval of that Red Squirrel Road, of that road construction.

That's one of the stories of frustration that we didn't tell and there are many, many more. We also didn't tell many of the stories of satisfaction that we have as we see things actually improving in the bush and in the boardrooms as we deal with the Ministry of Natural Resources on a day-to-day-to-day basis and we see district staff spending hours and days of their time and often their free time going out with us into the bush to look at what's happening, to look at a cut, to look at a prescription, to see how it went, so that

1	we can actually have a much better understanding of
2	what their concerns are, they can understand ours
3	better. So there are many stories we didn't tell.
4	What we hope we did, is we hope that we
5	conveyed a number of concerns, a number of incidents, a
6	number of issues and I think that those go a long
7	four fit within four basic messages, and the one is
8	that the land must dictate, the land plus dictate how
9	it's managed.
10	I think another one is that there are
11	special responsibilities for aboriginal people. For
12	myself as a non-aboriginal environmental activist or
13	organizor it's been a privilege to work as part of a
14	coalition where we were able to really explore what we
15	had in common and to bring those to you in common.
16	I think we have to also say that another
17	message is that timber management planning is much more
18	than just harvesting, it's about the impacts of access,
19	the impacts on people's lifestyles, on their
20	traditional land use, it's much, much more than just
21	timber harvesting.
22	The last message is that the mandate that
23	MNR has traditionally held to to provide a continous
24	supply of timber is no longer acceptable. We
25	consciously believe that the Ministry of Natural

1	Resources agrees with us on that, we consciously
2	believe that the Ministry of Natural Resources is in a
3	process of change and evolution and reorganization,
4	transformation we would hope, but that's a cautious
5	belief.
6	So just in closing I think I have to
7	restate that this process has been an overwhelming
8	process for us to participate in, not that our
9	participation is complete with this day, but we are

And I would like to thank you, thank you for your four years and for our four days.

optimistic, we are optimistic about the decisions that

you'll bring, we are optimistic about how it's going to

MADAM CHAIR: Thank you very much, Ms.

better timber management planning.

16 Lloyd.

And the Board congratulates you on how quickly and expeditiously and efficiently you've put the evidence of 20 witnesses in front of us.

Though we want you to know that you seem to have given an indication that you would have liked to have had a much longer time appearing before the Board, but it's been the experience of the Board that the effectiveness of the presentation of evidence is certainly not counted in terms of hours or days We have

1	listened for long days to some evidence that I would
2	suggest is in no way you're in no way to construe
3	that the amount of time before the Board has anything
4	to do with how carefully we listen to your evidence and
5	the weight that we'll give it in our decision.
6	And we thank you very much and we would
7	like you to tell all the people that have been involved
8	in your case, give them some expression of our
9	gratitude. And, thank you, that's the end of the
L 0	presentation of your evidence.
11	And will we be hearing from you in final
L2	argument?
L3	MS. LLOYD: We'll be filing terms and
L 4	conditions, draft terms and conditions middle of May
L5	and we hope to attend as much as possible of the reply
16	evidence and participate in final argument. Due to
L7	resources we're not certain at this point how we will
18	be going forward into that.
19	MADAM CHAIR: Well, certainly the Board
20	has asked for written argument and the amount of time
21	we will be giving to oral presentation will be very
22	small. Okay.
23	MS. LLOYD: Thank you.
24	MADAM CHAIR: Thank you very much.
25	Oh, one thing before we finish. There

1	was another document; a letter that I was told to make
2	an exhibit today. It is dated April 9th, 1992, it is
3	from Mr. John Cutter speaking for Meadowside Lumber
4	Limited and it is in reference to a comment made during
5	the North Bay satellite hearing with respect to some
6	aspect of Meadowside Lumber Limited's business, and we
7	will make this letter Exhibit 2199, and there are
8	copies for the parties.
9	EXHIBIT NO. 2199: Letter dated April 9, 1992 from John Cutter of Meadowside Lumber Limited.
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12	Whereupon the hearing was adjourned at 3:50 p.m., to be reconvened on Monday, April 27th, 1992,
L3	commencing at 10:30 a.m.
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